# UNITED STATES DISTRICT COURT FOR THE WESTERN DISTRICT OF NORTH CAROLINA ASHEVILLE DIVISION

STATE OF NORTH CAROLINA, ex rel. Roy Cooper,	)
Attorney General,	)
Plaintiff,	No. 1:06-CV-20
VS.	) VOLUME 8A ) PAGES 1809-1953
TENNESSEE VALLEY AUTHORITY,	)
Defendant.	)

TRANSCRIPT OF TRIAL PROCEEDINGS
BEFORE THE HONORABLE LACY H. THORNBURG
UNITED STATES DISTRICT COURT JUDGE
JULY 23rd, 2008

## APPEARANCES:

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2	DEFENDANT'S WITNESSES:	
3	JOHN MYERS:  Direct Examination by Ms. Gillen  Cross-examination by Mr. Bernstein	1811 1873
4		1075
5	GORDON PARK:  Direct Examination by Ms. Gillen	1923
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1		<u>E X H I B I T S</u>		
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	PLAINTIFF	'S EXHIBITS:		
3	NO.	DESCRIPTION	MARKED	RECEIVED
	491	Study		1913
4	503	TVA historical emissions	1783	1922
5	505 507	TVA service area/coal fire plants 2008 Report, Clean Smokestack Ace		1922 1922
J	508	Acid Rain Monitoring article	1788	1922
6		nord narn nonreoring drefore	1700	1722
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9	DEFENDANT	'S EXHIBITS:		
	NO.	DESCRIPTION	MARKED	RECEIVED
10	1	TVA service area/coal-fire plants		1839
	2	TVA service area/coal-fire plants		1839
11	151	TVA emissions-2005	1859	1872
1.0	153	TVA emissions-2006	1864	1872
12	155 156	TVA emissions-2007 NOx & SO2 emissions	1866 1868	1872 1872
13	157	Chart-emissions control	1870	1872
13	158	Chart-power generation	1871	1872
14	159	Chart-power generation	1872	1872
	164	Chart-control technologies	1857	1857
15	165	Southern Air Principles	1857	1857
	166	Southern Air Principles	1857	1857
16	167	Memorandum of understanding	1844	1850
1 7	182	Environmental Policy	1849	1850
17	184 185	Title 5 permit-Allen Title 5 permit-Bull Run	1938 1939	1940 1940
18	186	Title 5 permit-Colbert	1939	1940
10	187	Title 5 permit-Cumberland	1939	1940
19	188	Title 5 permit-Gallatin	1939	1940
	189	Title 5 permit-Kingston	1940	1940
20	190	Title 5 permit-John Sevier	1940	1940
	191	Title 5 permit-Johnsonville	1940	1940
21	192	Title 5 permit-Paradise	1940	1940
22	193 194	Title 5 permit-Shawnee Title 5 permit-Widows Creek	1941 1941	1940 1940
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- 1 <u>P R O C E E D I N G S</u>
- THE COURT: All right. We will now continue our
- 3 proceedings by beginning the defense. And I recognize
- 4 either one of you who chooses to proceed.
- 5 MS. GILLEN: Your Honor, the TVA calls John Myers
- 6 to the stand.
- 7 THE COURT: All right.
- 8 THEREUPON, JOHN MYERS, being first duly sworn, testified as
- 9 follows during DIRECT EXAMINATION BY MS. GILLEN:
- 10 MS. GILLEN: Before we start, if I can just ask
- 11 the Court and the witness and the defense to take out
- 12 Plaintiff's -- excuse me, to take out TVA's Exhibit Book 9.
- 13 That will have the exhibits that we will be referring to.
- 14 THE COURT: All right.
- 15 MS. GILLEN: Right there on the cart next to you,
- 16 John.
- 17 THE WITNESS: All right.
- 18 Q. (Ms. Gillen) Good morning, Mr. Myers. Could you please
- 19 state your full name for the Court.
- 20 A. John Warren Myers.
- 21 Q. And Mr. Myers, where do you work?
- 22 A. I work for the Tennessee Valley Authority in
- 23 Chattanooga, Tennessee.
- 24 Q. And what position do you hold there?
- 25 A. I am manager of environmental policy and regulatory

- 1 outlook.
- 2 Q. Could you please describe your education?
- 3 A. Certainly, I have a Bachelor of Science in Agriculture
- 4 from the University of Tennessee at Knoxville. I have a
- 5 Bachelor of Science in Civil Engineering and a Masters of
- 6 Science in Civil Engineering also from the University of
- 7 Tennessee.
- 8 Q. Do you have any professional certifications?
- 9 A. I do. I'm a Registered Professional Engineer in the
- 10 State of Tennessee.
- 11 Q. And did you begin work at -- to work at TVA immediately
- 12 after graduating from the University of Tennessee?
- 13 A. No, I did not. I held a number of positions. One of
- 14 which was at Hensley Schmidt, a regional engineering firm
- 15 located in Chattanooga, Tennessee.
- 16 Q. And when did you come to work for Tennessee Valley
- 17 Authority?
- 18 A. I started work in late 1993.
- 19 Q. And what did you do in 1993 at TVA?
- 20 A. I was a solid waste specialist in the office of our
- 21 fossil and hydro division.
- 22 Q. Did you move on from that position?
- 23 A. Yes, I did. I became Manager of Permitted Programs in
- 24 the Environmental Affairs Department again, fossil and
- 25 hydro.

- 1 Q. Again, what did that group do?
- 2 A. What we did there was obtain the operating permits, the
- 3 environmental permits under the Clean Water Act, Clean Air
- 4 Act, RCRA, and other programs for the operation of our
- 5 generating assets, the coal-fired generation fleet and the
- 6 hydro units.
- 7 Q. How long were you in that job?
- 8 A. I was in that job for approximately five years,
- 9 basically from 1995 to 2000.
- 10 Q. And then what did you do in 2000?
- 11 A. In 2000 I came over, I was Air Program Manager in our
- 12 corporate office in Chattanooga.
- 13 Q. What was involved in that position?
- 14 A. Certainly. As Air Program Manager, I lead a team of
- 15 folks from various business units across TVA, looking at air
- 16 issues that effect -- that certainly effect us and the
- 17 region.
- 18 Q. Did that position have anything to do with regulatory
- 19 and legislation?
- 20 A. Yes, it did.
- 21 Certainly we looked at a lot of the environmental rules
- 22 that were on the books. And ensured that our operations
- 23 were in compliance with those. That our permits were in
- 24 compliance with those requirements.
- We looked out for regulations and legislative

- 1 developments on the horizon that we might have to comply
- 2 with. And we looked to work with others on broadening
- 3 those, and see how we could move forward.
- 4 Q. And you were in that position until recently, right,
- 5 August, 2007?
- 6 A. Yes. I was in that position -- right. From about
- 7 2000 -- to August 2007.
- 8 Q. And what is your current position?
- 9 A. Yes. My current position is Manager of Environmental
- 10 Policy and Regulatory Outlook.
- I now have under me an air program manager, water
- 12 program managers, waste program managers, and look at
- 13 similar legislative and regulatory issues in those fields.
- 14 Q. And what regulations are you referring to?
- 15 A. Certainly. As we looked at some of the broad
- 16 environmental regulations, the Clean Air Act, the Clean
- 17 Water Act, Resource Conservation and Recovery Act, and a
- 18 variety of other broad environmental regulations.
- 19 Q. Does TVA engage in rule making under those acts?
- 20 A. Yes, we do.
- 21 Certainly we look at what rules are being drafted. As
- 22 those rules are being drafted, we engage in notice, and
- 23 comment a lot of times. We conduct a fair amount of
- 24 research.
- We want to make sure that that information is available Laura Andersen, RMR 704-350-7493

- 1 to regulatory agencies that are developing these rules. And
- 2 certainly where TVA's expertise or TVA's opinion on how
- 3 those rules could be crafted to ensure further progress and
- 4 be clear about what the requirements are, we certainly
- 5 engage in notice and comment.
- 6 Q. And as part of your job, do you communicate with other
- 7 utilities?
- 8 A. Yes, we do. Yes, we do, on a variety of issues.
- 9 Certainly as we have developed, designed and deployed a
- 10 lot of emission control technologies, we've had
- 11 conversations with other utilities about what seems to work
- 12 with us, about what that technology does. How we can show
- 13 that those technologies meet the permit requirements that
- 14 are in there. And we have a broad discussion about that,
- 15 along with other aspects of compliance.
- 16 Q. Do you share technology developments?
- 17 A. Yes, we certainly do.
- We reach out on, you know, what's working, and how
- 19 we're proceeding. And how that can be meshed with emission
- 20 reduction programs and future environmental requirements.
- 21 Q. As part of your job, do you track the performance of
- 22 other utilities?
- 23 A. Yes, we do.
- 24 Q. In what way?
- 25 A. Certainly we look at where emission reductions are Laura Andersen, RMR 704-350-7493

- 1 coming from, as we move down and make further emission
- 2 reductions. We look to see who's installing what type of
- 3 equipment. What type of technology are they selecting.
- 4 What progress are they making. What type of emission
- 5 reductions are occurring in the region.
- 6 Q. And are there specific sources that you refer to in
- 7 order to ascertain that knowledge?
- 8 A. Yes. We use a variety of sources.
- 9 Certainly key in a lot of that is EPA's Clean Air
- 10 Markets Division's web site which has the data base for
- 11 emission reporting for the Acid Rain Program and several
- 12 other programs.
- 13 It's a system where EPA collects the information, and
- 14 utilities or point sources provide their information to EPA.
- 15 And that's -- we see that as a very reliable database. So
- 16 we use that.
- We also use Department of Energy's -- Energy
- 18 Information Administration to look at generation levels.
- And we use a variety of other information, annual
- 20 reports of other companies and associated information.
- 21 Q. Mr. Myers, where is TVA's service territory?
- 22 A. TVA service territory it's -- it covers -- it covers
- 23 parts of seven states. Tennessee, Kentucky, parts of
- 24 Virginia, parts of North Carolina, parts of Georgia, Alabama
- 25 and Mississippi. A seven state region.

#### DIRECT-MYERS

- And where are TVA's coal-fired power plants operated? 1
- 2. Yes. We operate eleven coal-fired power plants, seven Α.
- are in the State of Tennessee. We operate two coal-fired
- 4 power plants in western Kentucky. And we operate two
- 5 coal-fired power plants in northern Alabama.
- 6 And are all of the coal-fired power plants in those
- three states, Tennessee, Alabama and Kentucky, operated by
- 8 TVA?
- There are other coal-fired generators in the State of
- 10 Kentucky and the State of Alabama. In the State of
- 11 Tennessee, all coal-fired -- generate -- electrical
- 12 generating facilities, coal-fired are owned by Tennessee
- 13 Valley Authority.
- 14 Q. Do you know what the rough percentage of TVA's plants
- 15 in Kentucky is in relation to all?
- 16 On a capacity basis it's roughly 25 percent. And
- 17 that's close in Alabama also.
- 18 About 25 percent? Q.
- 19 (Witness nodding head.)
- 20 What types of controls do TVA's coal-fired powered
- 21 plants have for controlling emissions of NOx?
- 22 They have a variety of technologies for the reduction
- 23 of Nitrogen Oxides. We have low NOx burners, we have flue
- 24 oxidation, we have selective noncatalytic reduction systems.
- 25 And we have a large fleet of selective catalytic reduction

- 1 systems that are really state of the art.
- 2 Q. And would you just give us an idea of the size and
- 3 scope of SCR or an SNCR?
- 4 A. Well certainly an SCR is a large piece of equipment.
- 5 They vary in size, depending on the size of the unit that
- 6 they're going on.
- 7 But certainly some of our larger units that are in the
- 8 thousand megawatt size have very large SCR's. They have a
- 9 footprint that's several times larger than this courtroom.
- 10 And they extend up several stories high. I would say
- 11 certainly, you know, the height of a lot of buildings here
- 12 in Asheville.
- 13 Q. Do you have a rough cost for what it takes to install
- 14 SCR?
- 15 A. Yes. Certainly, the cost varies, depending on their
- 16 size. A bull run SCR with associated equipment, nearly
- 17 200 million.
- Some of the SCRs like at Cumberland, which is some of
- 19 our larger units, around 160 million.
- But a more typical size for a more typical unit, you
- 21 know, 70, 50 to 70 to 100 million in that range. So it
- 22 varies.
- 23 Q. And how long does constructing an SCR on an existing
- 24 plant generally take?
- 25 A. Generally around two years.

- 1 Q. And are there any particular challenges when you put an
- 2 SCR on a plant that is already existing?
- 3 A. Yes, there are. There's a great deal of retrofit
- 4 issues around the installation, design and operation on such
- 5 a large piece of equipment on such a large coal-fired unit.
- Just physically fitting the system in, is often
- 7 difficult. A lot of times the air heater's at a high level,
- 8 so the SCR has to be suspended in the air.
- 9 And the -- there's a lot of physical constraints of
- 10 getting that equipment on an existing coal-fired power
- 11 plant.
- 12 Q. Mr. Myers, I want to show you what's been admitted into
- evidence as Plaintiff's Exhibit 75, which is a photograph of
- 14 the SCRs at our Bull Run power plant taken in March 2007.
- Does this picture illustrate in any way those
- 16 retrofitting issues?
- 17 A. It certainly does. I think what this picture really
- 18 represents is just how big these things are. This is a big
- 19 unit. Getting that size SCR that you can see that's
- 20 represented by the scaffolding there, and all the structural
- 21 steel, you know, it shows you the scope and the size of an
- 22 SCR.
- 23 And fitting that in an existing design is -- it is
- 24 quite a design challenge.
- 25 Ad also Bull Run now is a one-unit plant. Certainly if Laura Andersen, RMR 704-350-7493

- 2 retrofitting can be even more complex.
- 3 Q. You mentioned low NOx burners. What is a low NOx
- 4 burner?

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5 A. When coal is injected into the boiler, a low NOx burner

you had multiple SCRs to plants with multiple units, the

- 6 injects it in such a manner that it elongates the very super
- 7 hot fireball, if you will, inside the boiler.
- 8 There's a lot of NOx -- Nitrogen Oxides made in the
- 9 combustion process, thermal NOx. The air contains a lot of
- 10 Nitrogen.
- And in that very intense fireball, Nitrogen Oxides are
- 12 formed. A low NOx burner extends that fireball making it
- 13 less intense and reducing the formation of what is referred
- 14 to as thermal NOx.
- 15 Q. That reduces emissions?
- 16 A. That's right. That reduces the formation of, and
- 17 lowers the emission level of Nitrogen Oxide.
- 18 Q. What controls for sulfur dioxide emission exists on the
- 19 TVA system?
- 20 A. Certainly the state of the art controls the flue gas
- 21 desulfurization. We commonly refer to that as a scrubber.
- 22 That exists on a large amount of our fleet.
- 23 Also, we have been very -- as other technologies,
- 24 invested in the use of lower sulfur fuels. And have been
- 25 able, through fuel switching, and by adapting the plant to

- 2 on the boiler, on air pollution controls, to use lower and

handle lower sulfur fuels, and the plant on handling systems

- 3 lower sulfur fuels. And that's also been a very big part of
- 4 SO2 controls.

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- 5 Q. Let's talk about the first one you mentioned, the
- 6 scrubbers. How big are the scrubbers in relation to the
- 7 plan for the SCRs that you just described?
- 8 A. They're very big. They're larger than SCRs.
- 9 In essence you can think of it as almost adding a
- 10 chemical plant to a coal-fired power plant. They're
- 11 multiple buildings. They're several stories. They have
- 12 very large footprints.
- 13 They have a lot of ancillary equipment that would bring
- 14 limestone in, and either crush it on site or store it on
- 15 site. And then absorber buildings where the actual SO2
- 16 removal is conducted. And then systems to handle the
- 17 byproducts, the gypsum that's formed in the reaction.
- So they're very large and extensive, oftentimes even
- 19 larger than the original plant itself.
- 20 Q. And then -- how does -- describe how burning lower
- 21 sulfur coal reduces emissions of sulfur dioxide.
- 22 A. Yes, certainly. If you don't have a -- on the end, a
- 23 scrubber or something that would remove the SO2 from the
- 24 flue gas strain. Then as -- you could burn a lower sulfur
- fuel. The sulfur in the coal that's going to the furnace is Laura Andersen, RMR 704-350-7493

- 1 reduced, and thereby it's just not available in the
- 2 combustion process. And so lower emissions of sulfur
- 3 dioxide out the stack.
- 4 Q. And is burning low sulfur coal just a matter of buying
- 5 a different kind of coal and burning it?
- 6 A. No, it's not. It's more complex than that.
- 7 Certainly systems to handle lower sulfur fuels, they
- 8 have different properties on how you -- conveyer systems.
- 9 In the boiler themselves, they have different
- 10 properties as they're burned. Making sure you have the
- 11 systems in the boiler to handle those.
- 12 And then also we have pollution control equipment down
- 13 stream of the boiler. And how those fuels -- how that
- 14 equipment performs with a lower sulfur fuel, has also been
- 15 an issue that we had to design and invest in to ensure that
- 16 while we were burning these fuels, we stay in compliance
- 17 with the applicable regulations.
- 18 Q. Do you know what the ranges of sulfur content is at the
- 19 TVA's unscrubbed units?
- 20 A. Yes. Certainly the preponderance of the coal that's
- 21 burned at TVA in our unscrubbed units, is under 1 pound per
- 22 million BTUs. That's a very low sulfur fuel.
- 23 And then we do have some units that are burning up to
- one and a half pounds per million BTUs.
- Q. What controls are there for reducing mercury emissions?

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- 1 A. Well certainly there are a variety on the TVA system.
- 2 We think one of the most effective and demonstrated
- 3 controls for reduction of mercury, is the combination of a
- 4 selective catalytic reduction system, coupled in combination
- 5 with a flue gas desulfurization and a scrubber.
- 6 So basically and SCR and a scrubber, working in
- 7 combination, are -- is one of the most proven technologies
- 8 and effective technologies for reducing mercury emissions.
- 9 Q. And how much of TVA's coal burning fleet has that
- 10 combination?
- 11 A. Currently it's 36 percent. And we will be, at the end
- 12 of the year, moving that up.
- 13 Q. What's happening at the end of the year?
- 14 A. At the end of the year we will be tying in our Bull Run
- 15 scrubber that's located outside of Oak Ridge at our Bull Run
- 16 plant, and that will push that combination up to about
- 17 42 percent.
- 18 Q. And as we saw the Bull Run in that picture already has
- 19 an SCR?
- 20 A. That's right. It has an SCR. And the scrubber is in
- 21 final phase of construction and will be in operation later
- 22 this year.
- 23 Q. How much mercury does the SCR scrubber combination
- 24 capture?
- 25 A. We have seen removals of 90 percent. We say we can Laura Andersen, RMR 704-350-7493

- 1 reliably remove, consistently remove greater than 85
- 2 percent. But we've seen levels of 90 percent and greater
- 3 removal from combinations of SCR and FGD.
- 4 Q. Are there any other ways to generate electricity that
- 5 don't emit SO2, NOx or mercury?
- 6 A. Yes, they are. And certainly TVA has broad programs in
- 7 them. Certainly hydroelectricity is one of them. We have a
- 8 fleet of hydroelectric dams. We certainly are investing in
- 9 those dams now with hydro modernization to make sure that we
- 10 get all the energy that we can out of this renewable
- 11 resource, naturally replenished resource.
- 12 We also -- nuclear energy is another way to generate
- 13 without the emissions of those products that you just
- 14 mentioned.
- 15 And we are certainly -- have a nuclear fleet that
- 16 generates a large amount of our electricity around
- 17 37 percent of our generation comes from nuclear.
- 18 Q. Is TVA starting up nuclear --
- 19 A. Yes, certainly. We had a successful restart of our
- 20 Browns Ferry, Unit 1 in 07. And we are completing
- 21 construction of our Watts Bar facility, unit 1, at --
- 22 located in east Tennessee.
- 23 Q. Are there any others besides hydroelectric and nuclear?
- 24 A. Certainly there are. Renewable resources out of our
- 25 very successful green power switch program. We have been

- 1 able -- in cooperations with our distributor partners and
- 2 others to bring in renewables into the valley.
- We have solar overlays at 16 sites. We have the
- 4 largest wind farm in the southeast located on Buffalo
- 5 Mountain just outside Oak Ridge.
- So we have been demonstrating the use of renewable
- 7 energy in the region.
- 8 Q. I quess another way to not generate emissions is to
- 9 reduce the demand for electricity?
- 10 A. Absolutely. That's -- you know, that's very critical.
- 11 We looked at a program that TVA's engaged in, demand side
- 12 management in energy efficient program that has been
- 13 launched at TVA. Where by 2012, we are seeking to reduce
- 14 the demand on our system by 1400 megawatts. That's larger
- 15 than any one unit we have. That's an ambitious program.
- 16 So as we look -- as demand is going up on our system,
- 17 what we're trying to do is lower that demand -- lower that
- 18 demand.
- 19 And as to meet future generating needs, is to fill that
- 20 gap with very low emitting sources like nuclear, like
- 21 additional capacities from hydroelectric plants. And then
- 22 certainly -- clean up -- continue further progress in our
- 23 clean air efforts on existing plants.
- MS. GILLEN: With the Court's permission, I would
- like to invite Mr. Myers to walk down to the map, and really

- 1 help illustrate his next testimony.
- THE COURT: That would be okay. Mr. Myers.
- 3 Q. Mr. Myers, what's been marked as Defense Exhibit 1 is a
- 4 map of the service territory and a little bit more than you
- 5 described.
- I wonder if you could just walk us through the
- 7 Tennessee Valley coal-fired plants and describe them and
- 8 their specifications in pollution controls?
- 9 A. I'll be glad to. I guess we'll start from east to
- 10 west. We'll start over here closest to North Carolina.
- 11 At our John Sevier plant that's located in Hawkins
- 12 County. It's a four-unit plant. It is -- the types of
- 13 emission controls that it has -- right there is John Sevier.
- 14 It has low NOx burners on all units for control of Nitrogen
- 15 Oxides.
- 16 It also has a HERT system on Unit 1. That is H-E-R-T.
- 17 It stands for High Energy Reagent Transport. It can be
- 18 described as a select -- an enhanced selective noncatalytic
- 19 reduction system. An advanced NOx system for reductions.
- For further reductions in NOx, HERT systems are going
- 21 to be installed on Units 2, 3 and 4 this next year. It
- 22 burns a low sulfur fuel, about a 1.16-pound per million fuel
- 23 right now. And it's made reductions to get there. So it's
- 24 burning a low sulfur fuel.
- And it is going to be equipped with two scrubbers, one Laura Andersen, RMR 704-350-7493

- 1 of which will be substantially complete in 2011 to hit a
- 2 target of January 1, 2012. And another scrubber that will
- 3 come on in time to meet a June 2012 time frame.
- 4 Q. Mr. Myers, let's talk about those planned scrubbers at
- 5 John Sevier. There's been a lot of discussion at the trial
- 6 thus far about the effect of the vacatur of CAIR will have
- 7 on TVA's plan for installing, specifically that scrubber at
- 8 John Sevier.
- 9 Do you have any information about TVA's plans?
- 10 A. Certainly. I think the information we would say is
- 11 that we followed the CAIR vacatur that happened just a
- 12 couple -- a week and a half ago.
- 13 And certainly there are no plans that are -- there are
- 14 no plans to change.
- 15 I had a conversation with TVA's president and chief
- 16 operating officer on Monday, to confirm what we had at staff
- 17 level been working with, is that there's no change in plans.
- 18 And he certainly assured me that there are no change in
- 19 plans.
- That we have announced these projects to provide
- 21 further regional -- progress and regional air quality. And
- 22 we are proceeding with our clean air plans.
- This will include the completion of our Bull Run
- 24 scrubber at our Bull Run facility.
- 25 At the two scrubbers that are under construction now at Laura Andersen, RMR 704-350-7493

- 1 our Kingston facility.
- 2 Moving forward with the two scrubbers at John Sevier.
- 3 Continuing on with SCRs to be completed at John Sevier.
- 4 Such that all of our east Tennessee plants will be
- 5 fully scrubbed, fully SCR.
- And then further emission reduction -- further emission
- 7 reductions, like continuing on with fuel switches at -- on
- 8 our Johnsonville plant. And annual operation of our NOx
- 9 controls beginning in January 09.
- 10 Q. Do you know why TVA is committed to continuing its
- 11 control plan even without CAIR?
- 12 A. Well, I think -- I can put that under two categories.
- 13 One is our statutory mission to provide affordable electric
- 14 power for environmental stewardship and economic
- 15 development.
- 16 You couple all those three together, and our board
- 17 looked at that very carefully this last year.
- And in May of 2008, we adopted an environmental policy
- 19 that dealt with a lot of issues, but certainly with clean
- 20 air.
- 21 And it said, we are going to continue the progress that
- 22 we've had in our leadership, in putting emission controls
- on, we're going to continue that. And over the next decade,
- 24 we're going to have controls on 80 percent of our system.
- 25 That was not predicated on CAIR. That was really not Laura Andersen, RMR 704-350-7493

- 1 predicated on rule making. It's part of the TVA mission.
- 2 Underlying that, certainly, the knowledge that there
- 3 are -- that CAIR, in and of itself, really didn't put a lot
- 4 of additional controls, regulatory drivers, under our
- 5 requirements.
- 6 That CAIR packaged a lot of the underlying requirements
- 7 in the Clean Air Act for coal-fired electric utilities.
- 8 That there's still many regulatory drivers around, the
- 9 National Ambient Air Quality Standards For Ozone. National
- 10 Ambient Air Quality Standards on Fine Particulate, Regional
- 11 Haze Improvements, that all will go for -- were not vacated.
- 12 Those are still drivers. They're still pushing forward.
- And for regional air quality improvements to meet these
- 14 targeted goals, and part of our statutory mission, we're
- 15 proceeding with our clean air plans.
- 16 Q. Okay. Mr. Myers, if you could continue on and explain
- 17 to the Court, how much electricity can John Sevier generate?
- 18 A. It generates about 5 billion kilowatt hours a year on
- 19 average. That's enough to power about 350 million -- excuse
- 20 me -- 350,000 thousand -- excuse me. That would be a large
- 21 plant. About 350,000 homes. So it's -- it provides a lot
- 22 of electrical generating capacity.
- 23 Q. Has it always generated that much?
- 24 A. Not always, no. As we looked, it's rated with a name
- 25 plate of 800 megawatts. And certainly that's it's capacity.

- 1 It's load -- the amounts it generates, depends on the
- 2 demands on our system. Certainly in the summertime and
- 3 wintertime, those demands are higher than they are in the
- 4 spring. And we operate that plant in such a manner to meet
- 5 load requirements. But that varies over the year and
- 6 throughout the year and over the day, even.
- 7 Q. And has the generation demand on John Sevier and the
- 8 other plants varied over a long --
- 9 A. Yes.
- 10 Q. -- period of time as well as?
- 11 A. Yes. Over -- we have seen an increased demand, as
- 12 we've discussed, we've had an increased demand on our
- 13 system, overall. And certainly an increased demand in our
- 14 coal-fired power plants, such that over the last several
- 15 years, we have seen an increase in generation, but yet a
- 16 decrease in overall emissions.
- 17 Q. Okay. You want to move to the next --
- 18 A. Keep moving?
- 19 Q. I might suggest you might want to come to the down
- 20 stage portion of the map, that might be easier.
- 21 A. I'll move a little closer to Oak Ridge. Over here in
- 22 Anderson County is our Bull Run steam plant. It is a
- one-unit plant. It's got a rated capacity around 950
- 24 megawatts. This plant also had fuel switches to lower the
- 25 sulfur content in the fuel. It burns a low sulfur fuel

- 1 right now.
- 2 As I've discussed, a scrubber, a \$300 million scrubber
- 3 has been under construction now for a couple years now and
- 4 is in its final stages. It will be tied on or in operation
- 5 later this year.
- 6 So it is also equipped with selective catalytic
- 7 reduction system that was installed in 2004. So at the end
- 8 of the year, this plant will be fully scrubbed and fully
- 9 SCR.
- 10 Moving on down into Roan County, Tennessee, is our
- 11 Kingston plant. It's a little larger, it's around 1700 --
- 12 has a capacity of around 1750 megawatts. It consists of
- 13 nine units. All nine of those units have been equipped with
- 14 selective catalytic reduction systems, so it's fully SCR.
- 15 We're designing two, and constructing two scrubbers at
- 16 that plant right now. There's one scrubber that will serve
- 17 units one through five. Another scrubber that will serve
- 18 units six through nine.
- 19 Those scrubbers are on -- in construction and on
- 20 schedule. They are -- we look to tie one of the scrubbers
- 21 on the end of 09, and another scrubber coming on in 2010.
- 22 Such that once we -- when you look at the investment,
- 23 Bull Run will be fully scrubbed and fully SCR at the end of
- 24 the year. Kingston will be fully scrubbed, fully SCR in
- 25 2010. John Sevier will have SNCR and scrubbers on it in

- 1 2012.
- 2 And those technologies right there, constitute an
- 3 expenditure of around \$1.7 billion.
- 4 On top of that, at John Sevier, we are going to
- 5 continue on and put in selective catalytic reduction
- 6 systems.
- 7 Once we get the scrubbers built, we now will have room
- 8 to retrofit and fix in -- actually have footprint to fix and
- 9 install the catalytic reduction technology. So we will
- 10 continue on and have that. All three plants will be fully
- 11 scrubbed and fully SCR.
- 12 Q. Just so I understand, even though you plan to put an
- 13 SCR on, you -- TVA still put a SNCR in first?
- 14 A. Yes, we did. Yes, we did. We -- certainly in that
- 15 region, moving forward with NOx reductions were important.
- 16 And we are -- we certainly put low NOx burners on early on
- 17 at that plant, and we are continuing on with putting the
- 18 perk systems on for further NOx reductions next year.
- 19 Q. And when those three plants have SCRs and scrubbers,
- 20 then we would -- you would expect mercury benefits to
- 21 improve?
- 22 A. Certainly. Those -- you know, those are the most
- 23 effective controls that we know -- that are reliable and
- 24 demonstrated controls. So we'd see very effective mercury
- 25 controls.

- 1 Q. Want to continue our tour westward?
- 2 A. Okay. We're going to move now over near Nashville is
- 3 our Gallatin plant in Sumner County, Tennessee. This is a
- 4 four-unit plant, with a capacity of around 800 megawatts.
- 5 And Gallatin is a very interesting story. It burns a
- 6 very low sulfur fuel. It -- that very low sulfur fuel, in
- 7 combination with low NOx burners, has achieved some
- 8 remarkable emission reductions.
- 9 Certainly at Gallatin, we've seen over an 80 percent
- 10 reduction in SO2 emissions. It burns about a .6 pounds per
- 11 million coal. Very low sulfur fuel.
- And its NOx is being emitted at a very low rate. It's
- 13 around a .15 pounds per million of BTU, which is a very low
- 14 rate. So that plant has made a lot of progress in reducing
- 15 emissions.
- 16 Further west near Clarksville, Tennessee, in Cumberland
- 17 County, is our Cumberland steam plant. And that's the
- 18 largest plant on our system. It consists of 2-1300 megawatt
- 19 units. These are cell burners. It is equipped with SCRs
- 20 and scrubbers. So it is fully controlled.
- 21 It is, with state of the art controls at our Cumberland
- 22 plant, and has been for several years now. The scrubbers
- 23 were installed in the mid nineties. Certainly as part of
- 24 TVA's program for the acid rain program. And certainly the
- 25 SCRs were installed several years ago have been in operation

- 1 now for four or five years.
- 2 O. Johnsonville?
- 3 A. Yeah. Johnsonville is a 10-unit plant, located in
- 4 Humphreys County, Tennessee. It is -- all units have low
- 5 NOx burners. It's been successful in lowering the sulfur
- 6 content of its coal. It's currently burning at around a 1.3
- 7 pounds per million coal. And Units 1 and Units 4 are --
- 8 Unit 1 has an SNCR. And Units 4, has an H-E-R-T, the HERT
- 9 system on it.
- 10 Units 2 and 3 are scheduled to have a HERT's next year.
- 11 It will continue to have further reductions in Nitrogen
- 12 Oxides, and fuel switches are planned for Johnsonville to
- 13 even lower its sulfur content.
- Moving on over at our Allen plant, out near the
- 15 Mississippi River. It consists of three units, three
- 16 cyclone units. Those units are all equipped with selective
- 17 catalytic reduction systems.
- 18 It's the site where we installed our first two SCRs in
- 19 the State of Tennessee back in 2001. So they have been in
- 20 operation now for sometime.
- 21 And when we talk about lower sulfur fuels, Allen is
- 22 really burning a low sulfur fuel. It's burning below a
- 23 point -- it's burning around a .49 pounds per million fuel.
- 24 A very low sulfur fuel. So it has low NOx emissions and low
- 25 SO2 emissions.

- 1 Q. Those are the coal-fired plants in Tennessee?
- 2 A. Those are the coal-fired plants in Tennessee. Alabama?
- 3 Q. Would you like to move to another state?
- 4 A. Yeah. Let's move to Alabama. We have two plants in
- 5 Alabama.
- We have Widows Creek plant, that it is an eight-unit
- 7 plant. It has two units, 7 and 8 that are the larger units,
- 8 they're 550-megawatts each. These are the units that we
- 9 have been demonstrating scrubber technology for a long time.
- 10 The first scrubber was installed in '79 at that plant.
- And these units also have been equipped with selective
- 12 catalytic reduction systems. So that the 7 and 8 are fully
- 13 SCR and fully scrubbed.
- We also have six other units there, Widows Creek 1
- 15 through 6. Those units are equipped with low NOx burners
- 16 for Nitrogen Oxide control and burns a low sulfur fuel.
- 17 Q. When was the scrubber on Unit 8 put in?
- 18 A. Yeah. It was put in, in 1979, and has been
- 19 demonstrating that technology now -- it demonstrated that
- 20 technology to a lot of utilities over -- its design was
- 21 really the basis for other designs for greater than a
- decade.
- 23 Q. And Colbert?
- 24 A. Yes. In Colbert, located over near Muscle Shoals,
- 25 Alabama, is a five-unit plant. There are 4-200~megawatt

- 1 units and 1-550 megawatt units at Colbert.
- 2 The large unit, Colbert Unit 5, is equipped with
- 3 selective catalytic reduction technology.
- 4 All units have -- all units have low NOx burners and
- 5 burn a low sulfur fuel.
- 6 Q. And how about TVA's plants in Kentucky?
- 7 A. Yes. We have two plants in western Kentucky. In
- 8 Muhlenberg County is our Paradise plant. It is the second
- 9 largest plant on the TVA system. It consists of three
- 10 units. And those units all have SCRs and all have FGD.
- 11 Units 1 and 2 received their scrubbers back in the
- 12 eighties. Paradise 3 had its scrubber installed in 2006.
- 13 And the SCRs have been in operation for some time.
- 14 Certainly our SCR at Paradise Unit 2, was constructed
- 15 in 2000. So we certainly -- and that was one of the first
- demonstrations of SCR technology in the region.
- 17 Further to the west on the Ohio River is our Shawnee
- 18 plant. It is a 10-unit plant. Nine of the units are
- 19 pulverised coal.
- 20 Unit 10 is a full-scale demonstration of a
- 21 atmospheric -- AFBC, Atmospheric Fluidized Bed Technology.
- 22 Where it's an inherent design to reduce the emissions.
- 23 Where limestone is burned with the coal reducing both SO2
- 24 and Nitrogen Oxides. That's our Unit 10 at Shawnee.
- 25 At Shawnee, all units have low NOx burners for Nitrogen Laura Andersen, RMR 704-350-7493

- 1 Oxide control. And Shawnee also burns a very low sulfur
- 2 fuel, down around .7 pounds per million BTU fuel.
- 3 So I think what you will see is a fleet of plants that
- 4 have a large set of controls on it.
- 5 Q. Thank you, Mr. Myers. You may retake your seat if you
- 6 would like.
- 7 I'm showing you now, it will appear on your monitor,
- 8 it's also TVA Exhibit 1, marked as Defendant's Exhibit 2.
- 9 What is this exhibit?
- 10 A. Yes. This is a -- this is an exhibit that I prepared
- 11 showing the -- first of all showing the power service area
- 12 of the Tennessee Valley Authority, in that seven state
- 13 region that we discussed.
- 14 It also shows the location of our 11 coal-fired power
- 15 plants. It provides a description of how many units there
- 16 are there. And the overall capacity of that plant, along
- 17 with a depiction of the types of environmental controls that
- 18 are at those plants. Where we have scrubbers, where we've
- 19 announced scrubbers, where we put SCRs on, and where we have
- 20 other environmental emission controls.
- 21 Q. So this is basically a summary of what you just
- 22 testified to?
- 23 A. It is.
- 24 MS. GILLEN: I would like to move Defendant's
- 25 Exhibit 1 and 2 into evidence.

- 1 THE COURT: Let those be admitted.
- 2 (Defendant's Exhibit Number 1 & 2 having been marked, were
- 3 received in evidence.)
- 4 Q. (Ms. Gillen) Mr. Myers, did TVA assist in the
- 5 development of scrubber technology?
- 6 A. Yes we did. In the early seventies we built a pilot
- 7 plant up at Shawnee, at our Shawnee facility, to demonstrate
- 8 that technology.
- 9 And then we deployed that technology later in the
- 10 seventies with a full size scrubber on Unit 8 at our Widows
- 11 Creek plant.
- 12 Q. Has TVA assisted sites in the region to monitor air
- 13 quality in the area?
- 14 A. Yes. A long history on monitoring ambient levels of
- 15 fine particles, ozone, and a variety of other atmospheric
- 16 measurements.
- We started out -- we've done it for years. Some of the
- 18 more notable stuff was in the mid nineties. We worked with
- 19 the Southern Oxygen study around Nashville, trying to learn
- 20 how ozone formed in urban plumes, to design systems and
- 21 policies and monitoring systems that can account for how
- 22 ozone is formed, certainly in this region, and certainly in
- 23 urban areas. We were instrumental in that study.
- 24 We further monitored -- been assisting monitoring with
- 25 TVA equipment, personnel and assets out in the Memphis area.

- 1 As Mississippi, Arkansas and Tennessee worked
- 2 cooperatively in the Memphis nonattainment area, to look at
- 3 how ozone is formed in that region, and what reductions and
- 4 which control strategies might work in that region.
- 5 Q. And did TVA participate in the Look Rock --
- 6 A. Yes, certainly. Moving over to the east side of the
- 7 system, we have had a long -- a long and -- association with
- 8 doing air quality monitoring in the Great Smoky Mountains
- 9 National Park, in conjunction with EPA, the National Park
- 10 Service and a number of folks. We've monitored for a
- 11 variety of pollutants in the Great Smoky Mountains National
- 12 Park.
- And with regard to the Look Rock site, which is a site
- 14 that is instrumented with a broad number of measuring
- 15 devices that measures a lot of air quality parameters in a
- 16 sustained manner and a long-term manner. We certainly
- 17 assisted in that site, particularly with fine particle
- 18 measurements.
- 19 Q. And has TVA been involved in similar projects for NOx
- 20 controls?
- 21 A. Yes we have. Again, certainly in a variety of areas.
- 22 And we've been doing that for some time now.
- 23 Q. Was it involved in the Ozone Transport Assessment
- 24 Group, OTAG?
- 25 A. Yes. OTAG, as it's referred to. TVA followed the Laura Andersen, RMR 704-350-7493

- 1 studies and science that was underpinning OTAG. And was
- 2 very much involved in that process.
- 3 Q. And what came out of -- what was the result of OTAG?
- 4 A. Actually the result of OTAG was really the NOx Sip
- 5 Call. The ruling from EPA that required NOx reductions from
- 6 stationary sources from 22 states in the east.
- 7 Q. And was the TVA service territory included in those 22
- 8 states?
- 9 A. Yes it was. Certainly Kentucky, Tennessee, the parts
- 10 of Alabama where our plants are, were in that. All of our
- 11 plants were in the NOx SIP Call region.
- 12 Q. And did TVA support the NOx SIP Call?
- 13 A. Yes we did.
- 14 Q. Why?
- 15 A. We thought it was a good program. That as we looked at
- 16 where we were going, we saw the 1997 National Ambient Air
- 17 Quality Standards for ozone being a stringent standard.
- And it provided a program of looking at where emissions
- 19 were, where emissions needed to go, and then designed a
- 20 program for large stationary sources to make reductions that
- 21 could be accounted for as regions moved forward with air
- 22 quality.
- It assured that these stationary sources would
- 24 collectively make these reductions.
- So we thought it was a good program, put everybody on a Laura Andersen, RMR 704-350-7493

- 1 level playing field, and followed several successful
- 2 programs. So we thought it was the right way to go.
- 3 Q. Was TVA involved in the Southern Appalachian Mountain
- 4 Initiative which is referred to as SAMI?
- 5 A. Yes. We were active participants in SAMI. In fact,
- 6 TVA loaned personnel and provided equipment for SAMI and
- 7 even at times acted as contractors to SAMI. So we were
- 8 involved, very much involved with SAMI.
- 9 Q. And how about the Visibility Improvement State and
- 10 Tribal Association of the Southeast, which is better known
- 11 as VISTAS?
- 12 A. Yes. As the name implies, VISTAS was an Association of
- 13 States and Tribes. So therefore, TVA was not a member of
- 14 VISTAS, it was limited to States and Tribes.
- 15 But we were active participants in VISTAS, and
- 16 certainly tracking the development of VISTAS. And what that
- 17 regional planning group has done to plan for strategies for
- 18 regional haze improvements, for visibility improvements
- 19 across the southeast.
- 20 O. Did TVA have occasion to work with North Carolina on
- 21 any of these pollution control programs?
- 22 A. Yes, we did, in a variety of ways. Certainly as the
- 23 NOx SIP Call got going, as the National Ambient Air Quality
- 24 Standards got lowered, we had discussions with North
- 25 Carolina folks.

- 1 We also, you know, in SAMI, we worked with North
- 2 Carolina Department of Environment National Resources, DENR,
- 3 folks, the air quality division in that, along with other
- 4 state programs. So we've had a long history there.
- 5 Q. And why does TVA participate in these pollution control
- 6 research initiatives?
- 7 A. Well, it's really part of our structure. We have been
- 8 providing, out of our environmental stewardship programs of
- 9 moving the region to protecting the stewards of the region.
- 10 To make sure that we had the right understanding of the
- 11 right science that would support good policy decisions
- 12 moving forward. We've cooperated with these agencies to
- 13 make sure that good science is being done, that it's been
- 14 factored in. That as we developed policies to move forward,
- 15 that they're on good footing and so we -- that's part of
- 16 what we do.
- 17 Q. Has TVA ever run pollution controls in advance of
- 18 regulatory deadline?
- 19 A. Yes, we have. On several occasions.
- 20 Q. If you would turn to, in your notebook, and we will
- 21 show it on the screen as well, what's been marked as
- 22 Defendant's Exhibit 167 for identification.
- 23 A. Yes.
- O. What is Defendant's Exhibit 167?
- 25 A. It is a letter that transmits a Memorandum of

- 1 Understanding from TVA, to the Governor of Tennessee,
- 2 discussing our Nitrogen Oxide reduction program, and our
- 3 ability to, and plans for reducing NOx in advance of the NOx
- 4 SIP Call.
- 5 Q. And if you -- I think it's the third page of this
- 6 exhibit, is that the Memorandum of Understanding?
- 7 A. Yes. That is the Memorandum of Understanding, yes.
- 8 Q. And can you tell us about why did TVA enter into this
- 9 Memorandum of Understanding?
- 10 A. Yes. Certainly. You see, as we -- this was delivered
- 11 to the State of Tennessee in 2000. As we -- the 1997
- 12 National Ambient Air Quality Standards for 8-hours of ozone
- 13 were moving forward.
- And as states wanted to look and see how they might
- 15 attain that standard. What counties might be designated as
- 16 nonattainment. What were the levels of ozone in various
- 17 counties. What monitors show, what areas might be
- 18 designated nonattainment. What's going to happen.
- 19 TVA was planning for the NOx SIP Call that required
- 20 construction of a lot of selective catalytic reduction
- 21 systems.
- And as we were designing those systems, we couldn't
- 23 wait till right to the deadline and build them. We decided
- 24 to get on early.
- 25 As I discussed, we started the first SCR up at Paradise Laura Andersen, RMR 704-350-7493

- 1 in 2000. We brought selective catalytic reduction
- 2 technology to Tennessee in 2001.
- 3 Instead of just building them, testing them, and making
- 4 sure that they would meet their performance requirements,
- 5 and then running -- and then firing them up only when the
- 6 regulations came in, we told the State of Tennessee, no. If
- 7 for your planning purposes, to account for what we're doing,
- 8 so that you can have an understanding of what we're doing
- 9 and where we're going, these are our plans.
- 10 And we walked through and estimated for them, the
- 11 amount of reductions that we would see in Nitrogen Oxides in
- 12 the summer months in 2001, 2, 3 and 4.
- 13 Q. And who signed this Memorandum of Understanding? I
- 14 think it's on the last page of the exhibit.
- 15 A. Yes. This -- this Memorandum of Understanding was
- 16 signed by all of TVA's board members at that time, and
- 17 transmitted to the Governor.
- 18 Q. Did TVA achieve the goals set out in this Memorandum of
- 19 Understanding?
- 20 A. Yes, we did. We well overachieved in some years. In
- 21 one year we were marginally under. But overall, we well
- 22 oversubscribed and met the full intent of this Memorandum of
- 23 Understanding.
- Q. Now, did TVA gain anything by operating its SCRs early?
- 25 A. Well, yes.

- In the NOx SIP Call, there were -- there was a program,
- 2 the Compliance Supplement Tool, which offered states to
- 3 allocate NOx tonnages for allowances in the NOx SIP Call,
- 4 either early to sources that put controls on early. Or they
- 5 could allocate them to sources that were trying to put
- 6 controls on, but for some reason got delayed. Kind of a
- 7 safety valve, if you will.
- 8 The State of Tennessee and our sources awarded them for
- 9 early reductions. But the amount of early reductions that
- 10 we received some 18,000 -- around some 18,000 allowances was
- 11 far -- we far exceeded that with the Memorandum of
- 12 Understanding. We certainly made that.
- 13 Q. And that would be kind of a cap and trade program?
- 14 A. Yeah. The NOx SIP Call was. Yes. It was a cap and
- 15 trade program patterned after the acid rain program.
- 16 Q. What is the TVA's reaction to these cap and trade
- 17 programs?
- 18 A. Generally we're supportive of these programs. We've
- 19 seen that it's a way as I described, of looking where the
- 20 emission levels are, looking where emission levels need to
- 21 be to achieve regional air quality improvements, and then
- 22 setting a program to go forward.
- 23 And it's a way of also -- of showing -- being out in
- 24 front of a lot of the regs. It captured for the NOx SIP
- 25 Call as other reductions required from other resources were

- 1 down the line. It kind of showed what the requirements were
- 2 for coal-fired utilities. And saying -- so we've supported
- 3 these programs.
- 4 Q. How has TVA implemented its programs in reaction to
- 5 these cap and trade?
- 6 A. Certainly from cap and trade programs, we have gone
- 7 into them with self-compliant strategies. Early on in the
- 8 acid rain program, we built scrubbers on our system, as I
- 9 described up at Cumberland, in the mid nineties, that was
- 10 central to developing a plan for self-compliance with the
- 11 Acid Rain Program.
- We have followed that up with additional scrubbing --
- 13 with additional scrubbing capacity, with the fuel switches.
- 14 And so we have made the reductions in the investments in our
- 15 system through self-compliant strategies.
- 16 We have also done that with the NOx SIP Call, by
- 17 getting out in front, demonstrating the technology, putting
- 18 all the equipment, and investing in the region.
- 19 And one of the reasons we do that, as you see the --
- 20 the rate payers are the ones that pay for the equipment.
- 21 And the air -- they get the air quality benefit of that
- 22 equipment, rather than exporting capital out of the region.
- So we're -- those that pay for it get to see the
- 24 benefit of it. That's really why TVA has had self-compliant
- 25 strategies.

- 1 Q. Has that strategy ever been announced by the board?
- 2 A. Yes, it has. Certainly in our 2007 strategic plan, it
- 3 was announced as we look with emission allowance use that we
- 4 would only use the markets for limited use. So that
- 5 basically it set us on a self-compliant strategy.
- 6 Then further in our 2008 environmental policy, that was
- 7 basically augmented and put forward concretely as we looked
- 8 going into the future, we are going to put on more and more
- 9 emission control technologies. Such that over the next
- 10 decade, we will have 80 percent of our plants -- 80 percent
- of our generating capacity controlled with advanced
- 12 controls.
- 13 Q. If you would turn to what's been marked as Defendant's
- 14 Exhibit 182 on your book. It is also being shown on the
- 15 monitor with a slight glare, I apologize.
- 16 Is this the environmental policy that you just
- 17 described?
- 18 A. It is the environmental policy, I know it well.
- 19 Q. If you would turn to page four, Chapter 2. I'll show
- 20 you, I think you can zoom in on the section that says, Air
- 21 Quality Improvement, on bottom right corner.
- 22 A. Yes.
- 23 Q. Is this the section that talks about the
- 24 self-compliance?
- 25 A. Yes. It's certainly with air quality improvement, we Laura Andersen, RMR 704-350-7493

- 1 have an environmental objective outlined in here to continue
- 2 to reduce SO2, NOx, mercury and particulate emissions and to
- 3 engage with regional and national stakeholders for further
- 4 progress.
- 5 And then as we -- to achieve that objective, we laid
- 6 out several critical success factors that would allow us to
- 7 achieve that environmental objective.
- 8 And one of those was by reducing emissions across the
- 9 system. By continuing to install emission reduction
- 10 equipment and new technology, to control over 80 percent of
- 11 the fossil generation in the next 10 years.
- 12 Q. Are there any other instances where TVA operates
- 13 pollution controls voluntarily, like this Memorandum of
- 14 Understanding that you just discussed?
- 15 A. Yes, we have. We have been operating our SCRs,
- 16 certainly on the eastern side of our system in the shoulder
- 17 months of the NOx SIP Call.
- As you're aware, the NOx SIP Call is a 5-month season
- 19 around the ozone season, where ozone is formed in the summer
- 20 time.
- 21 The National Park Service had shown that there were
- 22 days in the park in April, where there were elevated levels
- 23 of ozone.
- 24 And certainly working with the National Park Service in
- 25 the State of Tennessee, we said we would operate those SCR

- 1 assets, certainly on the east side -- eastern side of our
- 2 system on the shoulder months. And we have -- and we have
- 3 done that.
- 4 MS. GILLEN: At this time I would like to move
- 5 Defendant's Exhibit 167 and 182 into evidence.
- THE COURT: Let them be admitted.
- 7 (Defendant's Exhibit Number 167 & 182 having been marked,
- 8 was received in evidence.)
- 9 Q. (Ms. Gillen) Mr. Myers, if you would look in the book
- 10 at what has been marked as Defendant's Exhibit 165. I
- 11 apologize for the quality of this copy. Do you recognize
- 12 this document? Sorry. I need to let you get to it.
- 13 A. I'm there. I do recognize this document.
- 14 Q. And what is it?
- 15 A. It is a set of principles called the Southern Air
- 16 Principles, that was signed in 2001, by Governors of four
- 17 southeastern states; North Carolina, Tennessee, Georgia and
- 18 South Carolina.
- 19 Q. Is TVA a signatory to this document?
- 20 A. No, we are not. We were not a signatory to this
- 21 document. But we certainly were actively engaged as these
- 22 principles were developed and certainly working with
- 23 Tennessee on these principles.
- 24 Q. And was there a specific directive associated with this
- 25 agreement?

- 1 A. Yes. You know, the principles basically covered that
- 2 each state must do its part to protect and improve air
- 3 quality. And that regional air quality must be addressed
- 4 through regional approaches that address each state's unique
- 5 qualities and needs.
- 6 And further, that the southern states must continue to
- 7 work to develop and implement new strategies that through
- 8 regional air quality, such as multi-pollutant reduction
- 9 strategies for reducing Nitrogen Oxide, sulfur dioxide,
- 10 mercuries in innovative transplantation and energy policies.
- 11 Q. And the four states that signed this agreement -- when
- 12 was it signed?
- 13 A. These principles were signed in December of 2001.
- 14 Q. And have the four states that signed this agreement
- 15 fulfilled it?
- 16 A. Certainly in different manners.
- 17 Q. If you would turn in your book to what's been marked as
- 18 Defendant's Exhibit 166.
- 19 A. Yes.
- 20 Q. Do you recognize this document?
- 21 A. Yes, I do.
- 22 Q. What is it?
- 23 A. It is a document that I put together that shows from
- 24 2002 -- from the time the Southern Air Principles was
- 25 signed, in essence, the emissions of SO2 by the signatory

- 1 states from coal-fired electric utilities.
- 2 And documents the emissions of coal-fired utilities in
- 3 each state, the progress that they have made since the
- 4 signing of these principles.
- 5 Q. And could you describe for the Court what this graph
- 6 indicates?
- 7 A. Well, we've seen some different trajectories. We have
- 8 seen -- Georgia came in, certainly, as a state with the
- 9 highest SO2 emissions of the signatory states, and has
- 10 continued that position increasing their -- increasing their
- 11 output of SO2, even in this last year up around
- 12 640,000 tons.
- North Carolina tracked relatively flat for a couple of
- 14 years, before increasing emissions about 25,000 tons of
- emissions between 2004 and 2005. Before showing progress in
- 16 getting back, basically getting back to the starting line at
- 17 2007. And then moving down on a lower trajectory here for
- 18 2007.
- 19 Q. I think you misspoke, getting back to the starting line
- 20 in 2006?
- 21 A. Yeah. Thank you so much. That's what I -- the
- 22 emissions were relatively unchanged. A slight uptick or
- 23 uptick in 2005. Since 2005 started a downward slope.
- 24 Certainly from the TVA or for -- again, these are the
- 25 seven plants -- these are emissions of our seven plants in

- 1 the State of Tennessee, and you can see that we have had
- 2 steady and systematic reductions in SO2.
- 3 Q. Just let me clarify. These are state reductions?
- 4 A. These are reductions by states in coal-fired electric
- 5 utility in those states.
- 6 Q. In Tennessee?
- 7 A. In Tennessee, that's all TVA.
- 8 Q. Okay. How about South Carolina?
- 9 A. You know, South Carolina has came in fairly low, but
- 10 has had pretty static progress, then showing an improving
- 11 trend between 2006 and 2007.
- 12 Q. Mr. Myers, if you would turn your book to what's been
- 13 marked as Defendant's Exhibit 164. It's two pages. We will
- 14 start with the first page.
- 15 A. Yes.
- 16 Q. What is Defendant's 164?
- 17 A. Well, it's a chart that I constructed showing the -- to
- 18 illustrate the type of control technologies that different
- 19 utilities have, looking at both the amount of scrubbers and
- 20 SCRs that are owned and operated by several different
- 21 utilities in this geographical region. The top two --
- 22 Q. Before we start into the slide. What sources did you
- use to generate these graphs?
- 24 A. Yeah. Certainly we used the Argus Scrubber Report.
- 25 Argus is a national media service that tracks the deployment Laura Andersen, RMR 704-350-7493

- of coal-fired utilities. They put a scrubber report
- 2 together. They put an SCR report together. We use that.
- 3 We also augmented that with looking at what was on
- 4 company's web sites and verifying if they said they had an
- 5 SCR on, did the emissions from the CAMD web site match that
- 6 up. So we tried to make sure that this was as accurate of
- 7 representation of the capacity that was in operation in 2005
- 8 for these different companies.
- 9 Q. Could you describe to the Court what the chart shows?
- 10 A. Right. On the two upper graphs that are on this page
- 11 deal with scrubbers or sulfur -- scrubbers that remove SO2.
- 12 What you see in the upper right, is a percent of
- 13 coal-fired capacity scrub.
- 14 So that is -- if you look at the total capacity of the
- 15 system for each of these utilities. And those utilities are
- 16 TVA, our system.
- 17 American Electric Power, which has a broad region, but
- 18 a lot of their generation is to the north of us.
- 19 Progress Energy and Duke Energy here to the east of our
- 20 system.
- 21 And then the southern company that is located in,
- 22 primarily in Georgia, Alabama and Mississippi. So kind of
- 23 sets the geographic area for these different companies.
- 24 We looked at, again, up in the upper right, was the
- 25 percent coal-fired capacity of what was the scrubbing

- 1 capacity. How much of it was on the fleet of generation.
- 2 Then we also looked at it to get the different size of
- 3 the systems out there is, how many megawatts of your
- 4 capacity was fitted with this technology.
- 5 And so you see that's on the upper -- the upper left
- 6 side.
- 7 Q. Why did you do the two methods?
- 8 A. We thought it gave an overall picture. You certainly
- 9 can have a smaller company that can do, put one or two
- 10 projects on. On a percentage basis it's very high. But in
- 11 terms of iron and steel in the ground and reducing
- 12 emissions, it takes -- what we're trying to do is get a lot
- 13 of megawatts controlled.
- 14 Q. Let's move to the second page of Defendant's 164. What
- does this exhibit show?
- 16 A. Well this shows -- this updates it for 2006.
- You'll see that we added a company on here. We put
- 18 Duke Energy. We added Duke Energy into the 2006. They had
- 19 merged with Synergy. And as we were putting systems on
- 20 here, they added acquired some scrubber technology in their
- 21 plants in Ohio and Kentucky. So we put that on there.
- Basically it shows the same information, it updates it.
- While we previously were shown, and I guess in terms of
- trends, you'll see that progress was made regionally in all
- 25 these companies, as that type of deployment technology.

- 1 Certainly here, Progress Energy, close to Asheville,
- 2 installed the scrubbers on its Asheville plant. And those
- 3 are reflected here.
- 4 We also installed 1100-megawatts of -- we installed a
- 5 scrubber on our Paradise 3 and put 1100-megawatts on.
- 6 So progress was made by all, so the percentages went
- 7 up.
- 8 And certainly from an FGD perspective, we continued our
- 9 lead in the deployment of that technology.
- 10 With regard to SCRs, we again showed that this is some
- 11 years after the NOx SIP Call, so everybody's been putting on
- 12 SCRs to comply with that program. But we still are a leader
- 13 in that.
- You'll see that ADP, certainly being a large system,
- 15 stepped up and really grabbed this top spot in terms of SCRs
- 16 total megawatts.
- But clearly TVA is a leader in the deployment of both
- 18 of these technologies.
- 19 Q. We don't have an exhibit for the 2007 statistics. But
- 20 I believe that plaintiff's witness had testified that
- 21 percentages were going up. Had percentages also been going
- 22 up for TVA's system?
- 23 A. Yes. It certainly -- well, in 2007, we didn't add any
- 24 scrubbers. We just added the Paradise 3.
- 25 But certainly as we move forward in 2008, our

- 1 percentage will go up.
- 2 And we do see scrubber technology coming on as
- 3 others -- as others deploy more and more of this technology.
- 4 MS. GILLEN: At this time, Your Honor, we would
- 5 like to move Defendant's Exhibit 164, 165 and 166 into
- 6 evidence.
- 7 THE COURT: Let those be admitted.
- 8 (Defendant's Exhibit Number 164, 165 & 166 having been
- 9 marked, were received in evidence.)
- 10 Q. (Ms. Gillen) Mr. Meyers, have you prepared a comparison
- of TVA system and North Carolina's system in terms of
- 12 pollution controls?
- 13 A. Yes I have.
- 14 Q. And in just a general way, what did that comparison
- 15 show?
- 16 A. Certainly with regard to control equipment, we've
- installed -- we've installed a lot of control equipment
- 18 compared to North Carolina. They have been making -- they
- 19 have been making progress in that.
- But in terms of SO2 emissions, we're certainly lower
- 21 than they are.
- 22 And on Nitrogen Oxides, particularly during the
- 23 important summer months, in the summer months where ozone is
- formed, we certainly are a leader. And we're all making
- 25 good Nitrogen Oxide reductions.

- 1 Q. Mr. Myers, would you turn in your book to what has been
- 2 marked as Defendant's Exhibit 151?
- 3 A. I have it.
- 4 Q. What is Defendant's 151? Take your time. I know these
- 5 notebooks are a little cumbersome.
- 6 A. I have it.
- 7 O. What is Defendant's 151?
- 8 A. This is a fact sheet that we put together in early
- 9 2006, looking back at the emissions of TVA, the coal-fired
- 10 sources in North Carolina, and the coal-fired sources in
- 11 Tennessee.
- 12 Certainly as we were sitting in 2004, moving to 2005,
- 13 we had seen a large increase -- or we'd seen an increase on
- 14 the North Carolina system, a decrease in the TVA system.
- 15 The relative sizes of the two systems differ.
- 16 And so we tried to develop a fact sheet to get the
- 17 basic information out here of what is the coal-fired
- 18 capacity that exists in each state. How much electricity is
- 19 produced in each state from these facilities. And then what
- 20 the emission levels are.
- 21 Q. And what data did you use to generate this chart?
- 22 A. We used -- for emissions data, we used data from EPA's
- 23 Clean Air Markets Division, CAMD, as it's often called.
- 24 We used the Clean Air Markets Division's web site. And
- 25 then for generation, we used the Department of Energy

- 1 Information Administration web site to look at generation.
- 2 Q. And those sources are considered in the industry to be
- 3 reliable sources of emissions data?
- 4 A. Yes. They're the best we know of.
- 5 Q. Can you describe what the chart tells us?
- 6 A. Yes. You know we -- first, the TVA system is larger
- 7 than the North Carolina system. And the North Carolina
- 8 system is somewhat in capacity larger than the system that
- 9 exists, coal-fired fleet that exists in Tennessee.
- But really what's important particularly as we look at
- 11 emission is how that capacity is utilized. And that's shown
- in the next column which is generation.
- 13 O. The next row?
- 14 A. Yes, the next row. Thank you.
- 15 And that is the generation in expressed gigawatt hours.
- 16 That's the amount of energy that's produced by the different
- 17 coal-fired fleets. The fleet that sits at TVA. The fleet
- 18 that's in North Carolina. And the fleet that's in
- 19 Tennessee. And that shows the energy.
- You will see with that, that the electrical output from
- 21 the coal-fired fleet at the Tennessee Valley Authority in
- 22 2005, was roughly 30 percent greater than that of the fleet
- 23 that was in North Carolina.
- 24 As we move down to the next -- as we move down to the
- $\,$  25  $\,$  next row, we put total tons out there of SO2 emissions that

- 1 resulted from that amount of generation.
- 2 And you will see that North Carolina was kind of a peak
- 3 year for North Carolina. They were at about 500,000 tons of
- 4 SO2. The TVA was at 470,000 tons. And system in Tennessee
- 5 was 266,000 tons of SO2.
- 6 Q. I think you may have misspoke was TVA at 460,000?
- 7 A. Yes. I hope that -- I wish that I had said that. Yes.
- 8 Q. That's okay. That's what I'm here for.
- 9 A. Yes. TVA was at 460, North Carolina was at 500 and
- 10 Tennessee was at 266,000.
- 11 Q. What is the next row, the SO2 rate? What is an SO2
- 12 rate?
- 13 A. This is an output rate. Just those two numbers divided
- 14 together. It basically is an output rate. For the output
- 15 of electricity is, how much output of SO2 do you emit to
- 16 generate that much electrical energy.
- So it is certainly the tons of emission, over the
- 18 energy, which is expressed in gigawatt hours.
- And for the TVA system for 2005, we were around four --
- 20 for every gigawatt hour that we produced, we emitted
- 21 4.7 tons of emission.
- In North Carolina in 2005, it was 6.7. And in
- 23 Tennessee it was around 4.6.
- 24 You can see the TVA -- with regard to SO2, the TVA
- 25 system and the Tennessee system, they're comparable. They

- 1 have as I've discussed, controls in all states. So our
- 2 TVA -- our Tennessee plants are somewhat representative.
- 3 Q. Then there's another row that says SO2 rate, but it's
- 4 in a different --
- 5 A. Yes. This is now -- this all comes from the Clean Air
- 6 Markets Division web site.
- 7 This is just -- on that -- it is the amount of
- 8 emissions that you produce. And you have to report your
- 9 heat input, or how much coal that you burn. The heat energy
- 10 that's in the coal that you burn, that's expressed in
- 11 million BTUs.
- 12 So this is an input basis. For the amount of coal that
- 13 you intake, how much emissions do you put out. It's often
- 14 referred to as an input requirement.
- 15 This is another way of keeping track of emissions in
- 16 another recognized way.
- 17 You will see there that we were about -- for one
- 18 million BTUs of coal burned, we emitted about .9 pounds.
- 19 North Carolina was at 1.39 pounds. And Tennessee was at
- 20 .91 pounds per million BTUs.
- 21 O. Then the chart switches over to NOx?
- 22 A. Yes. It gets into NOx. We have two areas of NOx.
- 23 Both we keep up with it on an annual basis for total
- emissions.
- 25 And that again we walk through exactly what we did for Laura Andersen, RMR 704-350-7493

- 1 SO2. What the total amount -- total amount of tons. Ther
- 2 compared that to the amount of generation. And came up with
- 3 an output base where TVA was at about 1.9 tons per gigawatt
- 4 hour. North Carolina was lower, at about 1.4 tons per
- 5 gigawatt hour. And Tennessee was right in there at 1.8 tons
- 6 per gigawatt hour.
- 7 We further took that down and again expressed it as an
- 8 input basis, based it on the amount of heat energy that's in
- 9 the coal that we burned, and we were running at about
- 10 .37 pounds. Compared to a .3 pounds on North Carolina
- 11 system, and a .35 in Tennessee.
- We also put down the ozone season, 5-month ozone
- 13 season. Because really when we're looking at Nitrogen
- 14 Oxides, they are important in reducing ozone.
- 15 So what's very important to Nitrogen Oxide is, how much
- do you emit during the 5-month ozone season.
- And there, as we discussed, by 2005, we had an
- 18 extensive fleet of SCRs that operated in the ozone season,
- 19 such that when we flipped those on, our emission rates
- 20 dropped.
- 21 And so we expressed this in heat input per million BTUs
- 22 in the ozone season. And those numbers are shown on the
- 23 bottom row .19, .17 and .16.
- 24 Q. Is there any reason that TVA's NOx emission rate is
- 25 slightly higher than North Carolina's?

- 1 A. Well certainly we have, of our 11 coal-fired power
- 2 plants and 59 units, we have several plants that are
- 3 inherently high NOx emitters.
- We have some cyclone units that, just due to the nature
- of that furnace, of that combustion chamber, makes a lot of
- 6 NOx.
- 7 So we have some units that are inherently high in NOx.
- 8 And those are the units that we went first to equip with
- 9 SCRs.
- 10 That's one of the reasons particularly on the annual
- 11 numbers, we produced these numbers.
- 12 Q. Does TVA plan to operate its NOx controls year-round in
- 13 starting 2009, despite the vacatur of CAIR?
- 14 A. Yes. That is true, we do plan to do that. We have had
- 15 a program headed in that direction for some years now, and
- 16 we're going to continue on with it.
- 17 Q. If you would turn in your book to what's been marked as
- 18 Defendant's Exhibit 153, which is -- just skip one exhibit
- 19 in that book.
- What is Defendant's Exhibit 153?
- 21 A. This is the same types of data that we prepared for
- 22 2005, updated for calendar year 2006.
- 23 Q. And since we have been through 2005 in great detail,
- 24 can you just give us the high points?
- 25 A. Yeah. Again the -- what we see is that the generation Laura Andersen, RMR 704-350-7493

- 1 on the TVA system, compared to 2005 -- we increased. And
- 2 the North Carolina system had a slight decrease.
- 3 When it comes down to tons of SO2, despite -- we had
- 4 about 40 percent more generation than the North Carolina
- 5 system.
- But when you come down to emissions of SO2, in calendar
- 7 year 2006, they had -- we were very close. They had
- 8 461,000 tons. We had 452,000 tons. When we put that on an
- 9 output basis, their numbers were higher. So for every
- 10 gigawatt hour of emissions they produced in 2006, they
- 11 emitted an extra 1.9 tons of SO2 in calendar year 2006.
- 12 Q. What's that number?
- 13 A. That number repeats itself kind of in the SO2 in the
- input rate and the same type of thing.
- 15 Q. What's the NOx story in 2006?
- 16 A. Very similar story. Minor changes in 2006. We did add
- 17 some more SCR capacity. Others added SCR capacity.
- But basically as you get down, we're higher on an
- 19 annual basis. But when we get down to the important summer
- 20 time ozone season NOx, which is on the bottom row, we're
- 21 emitting .18 pounds per million BTU. North Carolina
- 22 coal-fired sources were at .16 pounds per million BTUs. And
- 23 the fleet of our coal-fired plants in Tennessee was .15
- 24 pounds per million BTUs. So we're all on a hunt.
- 25 Q. And TVA is higher on annual NOx rate, but TVA is not Laura Andersen, RMR 704-350-7493

- 1 operating its NOx controls year-round?
- 2 A. In 2006 we did not. No, we did not.
- 3 Q. And if you can turn to what's been marked as
- 4 Defendant's Exhibit number 155.
- 5 A. Yes.
- 6 Q. What is this exhibit?
- 7 A. Again, this is the same type of data, updated for just
- 8 this past year, for 2007.
- 9 And with it, as we have walked through with 2006, there
- 10 has been some slight changing in generation levels. We went
- 11 down slightly. They went up slightly.
- Overall emissions of SO2, again, we're on the total TVA
- 13 system, we're about 30 percent more generation output of
- 14 electrical generation in 2007. Yet our SO2 emissions were
- 15 very close. We emitted 374,000 tons, compared to
- 16 370,000 tons in calendar year '07.
- When we looked at that rate, there has been -- there
- 18 has -- as we showed on the previous chart, there's been an
- 19 improvement in the North Carolina system.
- 20 So certainly as we track it on the amount of emissions
- 21 for the amount of energy produced, there's been -- they've
- 22 closed the gap.
- But still the gap is really 1 ton -- for every gigawatt
- 24 hour that was produced in 2007, there was an extra ton that
- 25 was emitted, in essence, from the North Carolina system.

- 1 Our rates differed by, right at 1 ton per gigawatt hour.
- 2 That follows through down, kind of on the input SO2
- 3 rate.
- 4 So you can think about this, you know, one way to think
- 5 about that is, there is an extra ton for every gigawatt hour
- 6 and what was produced was about 75,000 gigawatt hours.
- 7 O. Of SO2 in North Carolina?
- 8 A. Yeah. Of SO2 in North Carolina.
- 9 O. And the NOx?
- 10 A. No. We have a different story on annual.
- In 2007 was the first year of the Clean Smokestacks
- 12 Provisions requiring annual NOx caps.
- And certainly you can see that North Carolina achieved
- 14 dramatic reductions in its annual NOx. And certainly
- 15 well -- was much lower on an annual basis than we were in
- 16 2007 on an annual basis.
- But again the story in the ozone season, is very
- 18 similar. As our whole fleet is running at a .18, the North
- 19 Carolina fleet was at a .15. And the Tennessee fleet was at
- 20 a .14.
- 21 So we're -- again, last year, all in the hunt, as I've
- 22 said.
- 23 Q. And Mr. Myers, since these charts were prepared as
- 24 exhibits for trial, has there been new data made available
- 25 for 2008 publicly?

- 1 A. Well, that data is -- the latest data that I could find
- 2 preparing for trial, I went to the CAMD web site and looked
- 3 at the only data that existed was for the first quarter of
- 4 2008, its preliminary data for the first quarter of 2008,
- 5 covering the first three months.
- 6 And clearly with regard to SO2, we continued to as
- 7 reported on pounds per million input, we continue to be
- 8 lower.
- 9 Q. If you could now turn to what's the next exhibit which
- 10 has been marked as Defendant's Exhibit 156.
- 11 A. Yes.
- 12 Q. What does this exhibit show?
- 13 A. These are graphical representations of the emission
- 14 trends for both, in the top, SO2 in the upper left, summer
- 15 time NOx in the upper right.
- 16 And it shows graphical representation of the data that
- 17 we kind of flipped through on the previous charts, of
- 18 basically, what was the tonnage -- what was the tonnage
- 19 level of SO2 emissions from the TVA system, compared to the
- 20 tonnage emission from the North Carolina system and the
- 21 Tennessee system.
- 22 And with regard to SO2, you can see that from the mid
- 23 nineties, down through 2007, we had steady systematic
- 24 reductions of SO2.
- Really what this chart shows is about 66 percent

- 1 reduction of SO2 from the mid nineties, out through 2007.
- 2 And then it shows the progress that's in North Carolina
- 3 here, since 2006 on SO2.
- 4 And again, a steady systematic reduction in emission
- 5 from the Tennessee system in regard to SO2.
- 6 Q. Why did you use 1995 as a starting point?
- 7 A. The Acid Rain Program of EPA that was passed with the
- 8 Clean Air Act Amendments of 1990, really kicked into effect
- 9 with Phase One of the Acid Rain Program in 1995. So that's
- 10 when I started -- I started this.
- And then certainly on NOx, we have a, I guess we could
- 12 call it a similar chart. Everybody has been on a lower
- 13 trajectory.
- You can see that compliance with NOx SIP Call, in 2004,
- 15 everybody was driving down to meet reductions, down to meet
- 16 a 2004 compliance deadline for the NOx SIP Call mand have
- 17 since held those reductions and made further reductions.
- 18 Q. Just to be clear, the NOx graph on the upper right is
- 19 for the ozone season only?
- 20 A. Yes, it is. It is for the summer time. I've got it
- 21 labeled, summer time NOx emissions. But that really is to
- 22 include the 5-month ozone season that's laid out in NOx SIP
- 23 Call.
- Q. What about the graph on the bottom?
- 25 A. Yeah. Now, that's just TVA. It's just showing our,

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- 1 basically our emissions as we've discussed of our SO2
- 2 emissions, and our summer time NOx emissions on a graph.
- 3 Also shown with that is the generation that comes from
- 4 the same plants showing that over this time our generation
- 5 has varied with different demands on our system. A somewhat
- 6 uptick in generation.
- But over this period, again, as I've described, steady
- 8 systematic reductions in both SO2 and nitrogen dioxide.
- 9 Q. Thank you.
- 10 If you can now turn to what's been marked as
- 11 Defendant's Exhibit 157. That should be the next exhibit.
- 12 A. Got it.
- 13 O. What is this?
- 14 A. This is a chart that I prepared, that basically as
- 15 we've tried to discuss relative progress in emission
- 16 controls, it was a chart to try to put those two concepts
- 17 out there in graphical fashion.
- On one side it shows the amount of electrical energy as
- 19 depicted in megawatt hours, units of energy, the output of a
- 20 coal-fired power plant.
- 21 And on the right size it shows the tons of SO2
- 22 emission.
- 23 So back what we said in 2005, kind of the situation
- 24 existed -- you know, the situation that existed in 2005, was
- 25 that TVA produced about 30 percent more electricity, energy

- 1 from coal-fired power plants. But yet North Carolina
- 2 emitted 8 percent more SO2.
- 3 So it was trying to get -- as we looked, also to try to
- 4 discuss comparable emissions, this was a way to kind of put
- 5 it on there. The amount of emissions that you have, that's
- 6 comparable to the amount of energy that's produced.
- 7 There you can see that that translates into, basically
- 8 for every thousand megawatt hours, North Carolina had about
- 9 two extra tons of emissions.
- 10 Q. This is 2005?
- 11 A. Yeah, I meant to say 2005.
- 12 Q. You did.
- 13 A. Basically it's at about 2 tons extra per thousand
- 14 megawatt hours.
- 15 Q. If you would turn to what's been marked as Defendant's
- 16 Exhibit 158.
- 17 A. Yes. Again, in this graphical form, you will see that
- 18 TVA produced, in 2006, from its coal-fired fleet, produced
- 19 about 40 percent more electrical generation than did the
- 20 fleet of coal-fired plants in North Carolina.
- 21 But then in that year, the emissions were roughly --
- they were similar. North Carolina emitted 461,000 tons of
- SO2, and TVA's compared to about 452,000.
- 24 So the tonnage were equal, despite TVA producing about
- 25 forty percent more electrical power from its coal-fired

- 1 fleet.
- 2 Q. If you would turn to what's been marked as Defendant's
- 3 Exhibit 159.
- 4 A. Yes.
- 5 O. What is this exhibit?
- 6 A. This is -- this is the data as of -- for last year.
- 7 And again it shows a continuing that roughly the electrical
- 8 capacity output for TVA last year was from its coal-fired
- 9 fleet, about 30 percent more than the coal-fired fleet in
- 10 North Carolina.
- 11 And yet again, emissions are comparable. North
- 12 Carolina was at 370,000 tons of emissions. And we were at
- 13 374,000 tons of slightly higher than North Carolina.
- 14 As I stated from the previous graph, if you do the math
- on that, that's about 1 ton of SO2 emissions for every
- 16 thousand megawatt hours produced that North Carolina was
- 17 higher than we were last year.
- 18 Q. Mr. Myers, what are the comparisons that you've done
- 19 between North Carolina and TVA systems showing?
- 20 A. Well, certainly as we've looked at the charts and
- 21 graphs that show our emission reductions, it shows that TVA
- 22 has been a leader in the development of the technologies to
- 23 reduce emissions. We've deployed that technology.
- Our rate payers have paid a lot of money to have an
- 25 expansive fleet of controls on. And that we've produced --

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1 we reduced emissions, SO2 emissions have been reduced

- 2 66 percent on SO2 since the mid nineties, over 80 percent
- 3 reductions in summer time ozone.
- We have -- with this investment by our rate payers, we
- 5 have been one of the leaders in deployment in this
- 6 technology. And remain a leader in the deployment and
- 7 operation of emission control equipment, both scrubbers and
- 8 SCRs.
- 9 MS. GILLEN: Thank you, Mr. Myers.
- 10 TVA would like to move into evidence at this time,
- 11 Defendant's exhibit 151, 153, 155, 156, 157, 158, and 159.
- 12 THE COURT: Let those be admitted.
- 13 (Defendant's Exhibit Number 151, 153, 155, 156, 157, 158 &
- 14 159 having been marked, were received in evidence.)
- 15 MS. GILLEN: We have no further questions, Your
- 16 Honor.
- 17 THE COURT: All right. Questions, Mr. Bernstein.
- 18 (Please turn to the following page for cross-examination.)

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#### CROSS-MYERS

- 1 CROSS-EXAMINATION BY MR. BERNSTEIN:
- 2 Q. Good morning, Mr. Myers. I want to clarify one thing
- 3 before we get started. Several charts we just looked at,
- 4 you referred to the emissions from North Carolina. I take
- 5 it to mean you were referring to Duke Energy and Progress
- 6 Energy from their 14 coal-fired power plants; is that
- 7 correct?
- 8 A. Exactly. Yes, sir.
- 9 Q. And you are aware that those companies are
- 10 shareholder-owned utilities, and are not owned by the State
- 11 of North Carolina?
- 12 A. Indeed.
- 13 Q. And you are aware, sir, that the Clean Smokestack Acts
- 14 requires caps on emissions from those plants for SO2
- 15 beginning in 2009?
- 16 A. I am aware of that, yes.
- 17 Q. And do you know that those caps are lower than what
- 18 Duke and Progress have been emitting for the past few years?
- 19 A. They are. I do.
- 20 Q. Would that be an indication that that's North
- 21 Carolina's conclusion that the emissions of Duke and
- 22 Progress for last few years have been too high?
- 23 A. Could you repeat that? I'm not sure I got that. I'm
- 24 sorry.
- 25 Q. The legislature's indication that the emissions from Laura Andersen, RMR 704-350-7493

- 1 Duke and Progress should be capped at a lower -- at an
- 2 annual rate that is lower than what those utilities are
- 3 emitting right now, is an indication by the legislature that
- 4 those emissions right now are too high?
- 5 A. That the requirements for 2009 are much lower than
- 6 their current -- their current emission levels, yes.
- 7 That's --
- 8 Q. Okay. Mr. Myers, would you agree that in general the
- 9 SO2 emission reductions that have been undertaken by TVA
- 10 over the course of the years, have been driven by compliance
- 11 with federal and state rules and consent decrees?
- 12 A. Yes.
- 13 Q. And would that be the same for Nitrogen Oxide emission
- 14 reduction?
- 15 A. In general, but not always.
- 16 Q. And those reductions were driven first by Title 4,
- 17 while first by consent decrees?
- 18 A. Not the emission reductions that I've spoke of, but
- 19 certainly further back in our history, yes.
- 20 Q. And the reductions that occurred in the early nineties,
- 21 the low NOx burners that were put on in regard to compliance
- 22 efforts with regard to Title 4?
- 23 A. They were.
- 24 Q. And the SCRs that you spoke of that were put on in the
- 25 early 2000 range, were as a result of TVA compliance efforts

- 1 with regard to NOx SIP Call?
- 2 A. Let me -- I'll answer yes, to that.
- But also to give a full answer, as we comply, our
- 4 compliance strategies for the NOx SIP Call, we were
- 5 extremely mindful of the 8-hour ozone in nonattainment areas
- 6 that existed in our region.
- 7 So while those assets were used -- the reductions were
- 8 used for compliance with our regulatory obligations of SIP
- 9 Call, certainly those compliance plans and where we put
- 10 those SCRs, and what we were trying to do with that
- 11 investment, was really, I guess, founded on achieving
- 12 improvements in 8-hour ozone concentration in our region.
- 13 Q. When the ozone designations under the 8-hour ozone
- 14 standards were made, TVA had several plants that were very
- 15 close to nonattainment; is that correct?
- 16 A. That's true.
- 17 Q. And requirements on facilities when they are in
- 18 nonattainment areas, are more strict than when they are in
- 19 attainment areas, correct?
- 20 A. True.
- 21 Q. So when you say that TVA was mindful of where those
- 22 attainment areas are, would it be a correct statement, that
- 23 it is in TVA's interest to try to get those nonattainment
- 24 areas back into attainment, in order to relieve TVA of the
- burden of operating in a nonattainment area?

- 1 A. Well, a lot of our plants weren't in nonattainment
- 2 areas. But they were close to nonattainment areas.
- 3 Certainly some of the coal-fired -- for example, like
- 4 with Paradise, our first SCR, Muhlenberg County at Paradise
- 5 was not in a nonattainment area. But certainly there were
- 6 nonattainment counties around it.
- 7 Q. For example, the Bull Run plant?
- 8 A. Yes.
- 9 Q. In that state, is that the only nonattainment area?
- 10 A. Yes. Anderson County was a nonattainment.
- 11 O. So it was in TVA's interest to lower the NOx at that
- 12 plant, in order to have that area not being a nonattainment?
- 13 A. Yes.
- 14 Q. You spoke a little bit about Clean Air Interstate Rule.
- 15 I imagine that you're quite familiar with that rule. That
- 16 rule is a fairly complex rule, wasn't it?
- 17 A. It was.
- 18 Q. And there was a series of modeling runs done with the
- 19 integrated planning model to support that rule?
- 20 A. I'm aware of them.
- 21 Q. And there was a series of air quality models run to
- 22 support that rule?
- 23 A. There were.
- 24 Q. And there were models run for different cost scenarios?
- 25 A. Cost scenarios -- now, I may have missed some of the

- 1 subtles in the technical support documents. But I know they
- 2 were cost effective. They were looking at cost effective
- 3 parameters so, yes.
- 4 Q. In any event, it was a fairly complicated rule?
- 5 A. Yes. And extensive technical support documents that
- 6 went along with it with a variety of analysis.
- 7 Q. Are you aware of the volume of comments that were filed
- 8 with the EPA with regard to those rules?
- 9 A. I know them to be extensive.
- 10 Q. And you are aware there were -- several petitions were
- 11 being brought in the D.C. Circuit with regard to that rule?
- 12 A. Yes, I am familiar with that.
- 13 Q. But is it your testimony that the Clean Air Interstate
- 14 Rule was not a significant driver of emissions reductions?
- 15 A. Well, the way I characterize the Clean Air Interstate
- 16 Rule is that it -- I think what I said was, it packaged
- 17 emission reductions.
- As EPA's looking at programs to move forward on
- 19 National Ambient Air Quality Standards, regional haze,
- 20 mercury and a lot of things, that's been a -- there was an
- 21 intent to get multi-pollutant legislation out there that
- 22 would set, what are the obligations for emission reductions
- 23 from coal-fired utilities.
- 24 First with the Clear Skies legislative approach. And
- 25 then it translated into an EPA approach that walked through

- 1 with the Clean Air Interstate Rule.
- 2 And it in essence was a multi-pollutant report. It
- 3 looked at the obligation of coal-fired sources in the east,
- 4 to have -- that were emissions here, to set caps to bring
- 5 those emissions down.
- 6 And as that came down, it would package them so that
- 7 EPA could move forward in a variety of other rule making.
- 8 So, in and of itself, was it the driver or was it the
- 9 underlying driver. I characterize it as a packaging. But
- 10 it was a significant rule.
- 11 Q. In your experience, would EPA engage in a complicated
- 12 and technical rule making that generated so many extensive
- 13 comments if it was not an significant law?
- 14 A. There's extensive comments on a lot of EPA's rules.
- 15 But this was a very extensive rule. This was a very
- 16 prominent rule by this EPA.
- 17 Q. It would have resulted in significant emissions
- 18 reductions throughout the region, wouldn't it?
- 19 A. Yes.
- 20 Q. Now you're familiar with TVA's historical emissions; is
- 21 that correct?
- 22 A. Yes, I am. More in the later years.
- 23 Q. Okay. And you are -- but you are familiar with their
- 24 emissions going back to say 1980?
- 25 A. Yes.

- 1 Q. And those emissions are put up on, not only the TVA's
- 2 web site, but the EPA's web site?
- 3 A. Indeed.
- 4 Q. If I were to ask you detailed questions about what
- 5 those year-to-year emission levels, would you be able to
- 6 give me year-to-year emission levels?
- 7 A. I don't have year-to-year, but I'm familiar --
- 8 generally familiar with them.
- 9 Q. If I were to show you data from Clean Air Markets
- 10 Division, would that refresh your recollection?
- 11 A. I'm sure that it would.
- 12 Q. I want to show you what's marked for identification as
- 13 Plaintiff's Exhibit 503.
- 14 Would you recognize this as a document that was put
- 15 before you at your deposition?
- 16 MS. GILLEN: I'm sorry, Your Honor. I don't think
- 17 we have a copy. I am being shown on the screen, but I don't
- 18 think we've been provided with a copy of this exhibit.
- 19 MR. BERNSTEIN: (Handing copy to Ms. Gillen.)
- Your Honor, if you would like I could hand you a
- 21 paper copy.
- 22 THE COURT: Yes. A hard copy, that might make it
- 23 easier.
- 24 Let's take our mid-morning break and then we will
- 25 start on this exhibit when we come back in.

- 1 (A brief recess was taken in the proceedings; after which,
- 2 the following occurs:)
- 3 Q. (Mr. Bernstein) Mr. Myers, when last we left we had
- 4 taken our first look at Plaintiff's Exhibit 503. You have
- 5 seen this exhibit previously, haven't you?
- 6 A. I think I recall it.
- 7 Q. Now, the numbers that are on this exhibit appear to be
- 8 accurate to you?
- 9 A. They appear to be accurate. And this is for the TVA
- 10 system.
- 11 Q. Well, let's orient ourselves to the chart here. What
- is on top appears to be TVA's historical emissions; is that
- 13 correct?
- 14 A. Yes.
- 15 Q. And what's on the bottom appears to be historical
- 16 emissions of Duke and Progress?
- 17 A. It does.
- 18 Q. And all those numbers appear to be correct to you?
- 19 A. They appear to be correct. They also appear to include
- 20 emissions from our -- in recent years from our combustion
- 21 turbines. So it might include both emissions from
- 22 coal-fired plants and turbines. But it's close. I think
- 23 it's very close.
- 24 Q. And in the third column over from the left, that's
- 25 labeled SO2 rates in pounds per million BTUs. You testified Laura Andersen, RMR 704-350-7493

- 1 before, that that's a rate that's commonly used to evaluate
- 2 rates?
- 3 A. Yes.
- 4 Q. And do those numbers appear to be correct?
- 5 A. They appear to be correct.
- 6 Q. In the fifth column over we also have NOx rates. And
- 7 do those also appear to be correct?
- 8 A. Yes, they do.
- 9 Q. Now let's take a look back at 1980. In 1980, why do we
- 10 compare emissions rates of TVA to that of Duke and Progress?
- 11 Does it appear that the rate for TVA for SO2 is
- 12 significantly higher than that of Progress and Duke?
- 13 A. It is.
- 14 Q. And would you characterize that as an apples to apples
- 15 comparison of the two systems?
- 16 A. Yes.
- 17 Q. And back in 1980, TVA was operating one scrubber at
- 18 Widows Creek, correct?
- 19 A. To the best of my knowledge, yes, I think it was one.
- 20 Q. So even then with TVA operating one scrubber, TVA's
- 21 emissions were three to four times higher than that of Duke
- 22 and Progress systems; is that correct?
- 23 A. They were over three times.
- 24 Q. Now in your testimony you focused somewhat on the year
- 25 1995. My understanding of the significance of that was the

- 1 beginning of the Acid Rain Program, right?
- 2 A. Yes.
- 3 Q. Now at that point in 1995 TVA had six scrubbers
- 4 operating, correct?
- 5 A. Yes.
- 6 Q. And that would be Widows Creek, two scrubbers, Paradise
- 7 two scrubbers and Colbert two scrubbers -- Cumberland,
- 8 excuse me, Cumberland, two scrubbers?
- 9 A. That's right.
- 10 Q. And those two Cumberland scrubbers, back in 1995, brand
- 11 new?
- 12 A. Right. They had just come on line.
- 13 Q. If you look at 1995, it also appears again, that even
- 14 with those six scrubbers, TVA's emissions were at that time
- 15 still higher than Duke and Progress' emissions with regard
- 16 to SO2 on a rate basis; is that correct?
- 17 A. That's correct.
- 18 Q. Finally in 2001, it appears that TVA finally caught up
- 19 on a rate basis with regard to SO2; is that correct?
- 20 A. Yes.
- 21 Q. So at least according to this chart and previous
- 22 testimony, it took TVA 21 years to catch up to Duke and
- 23 Progress, at least?
- 24 A. I'm having difficulty with the "catch up", but, yes,
- 25 the environmental performance was equal in -- as we've said

- 1 in -- yes.
- 2 Q. If we took this chart back to the 50s and 60s, would
- 3 you expect TVA's emissions to be, on a rate basis, to be
- 4 lower than TVA's?
- 5 A. I really don't have knowledge much past '77 of TVA's
- 6 emissions. But I would assume that, you know, they would
- 7 have been -- we would have burned available coals, that they
- 8 would have been, on a rate basis, relatively high in those
- 9 years.
- 10 Q. Okay. The emissions over the years is important
- 11 because acid deposition is cumulative in its effects, is it
- 12 not?
- 13 A. Yes.
- 14 Q. So earlier reductions are important with regard to SO2
- 15 and acid deposition?
- 16 A. Yes.
- 17 Q. And TVA knew about the acid rain phenomenon in the late
- 18 seventies, didn't they?
- 19 A. I would assume.
- 20 Q. Are you familiar with TVA's web site?
- 21 A. Yes.
- 22 Q. And are you familiar with the -- there's a section on
- 23 the web site that discusses acid rain?
- 24 A. Yes.
- 25 Q. I want to show you what's marked Plaintiff's Exhibit

- 1 508.
- 2 May I approach, Your Honor?
- 3 THE COURT: Yes.
- 4 Q. (Mr. Bernstein) If you go to page four, I believe, of
- 5 that document, under "Acid Rain Monitoring", can you read
- 6 the first sentence there?
- 7 A. Yes. "Acid rain emerged as a major environmental issue
- 8 in the late seventies and in the early eighties."
- 9 Q. And it would be safe to assume that there was a major
- 10 environmental issue emerging, TVA would have been aware of
- 11 that?
- 12 A. They would have.
- 13 Q. So we can conclude that TVA knew about acid rain back
- in the late seventies and early eighties?
- 15 A. Oh, in the late seventies and early eighties, yes.
- 16 Q. Yet throughout the 1980s and into the early nineties,
- 17 TVA's emissions didn't reduce, did they?
- 18 A. There's some reduction from the eighties to the
- 19 nineties.
- 20 Q. And what are you basing that on?
- 21 A. I guess the chart that you provided me showed moving
- from basically 1.6 million tons down to 1.1 million tons.
- 23 Q. From the time TVA completed its compliance with consent
- 24 decrees of the late seventies, to the time that TVA began
- 25 its compliance efforts for acid rain, did TVA engage in any

- 1 construction of emission control devices for SO2?
- 2 A. I'm not trying to avoid the question, I'm just wanting
- 3 to make sure I understand it.
- 4 I know that we built scrubbers in the Widows Creek in
- 5 the seventies, and then we built scrubbers in the eighties
- 6 at Paradise. So I hate to ask you to --
- 7 Q. Were the scrubbers at Paradise completed in early
- 8 eighties?
- 9 A. Yes.
- 10 Q. Between the -- and those were for compliance with the
- 11 consent decrees, correct?
- 12 A. I don't know. I don't know.
- 13 Q. Between the completion of the scrubbers at Paradise and
- 14 the TVA embarking on its compliance efforts for Title 4,
- 15 there were no major capital investments in order to reduce
- 16 SO2, were there?
- 17 A. That's correct.
- 18 Q. Even though all that time TVA knew that acid rain was a
- 19 problem?
- 20 A. We are aware of the issue.
- 21 Q. If you'll take a look back at the chart, I want to talk
- 22 about TVA's emissions between the year 2000 and the year
- 23 2006. Can you confirm for each one of those years TVA
- emissions exceeded a total of 430,000 tons of SO2?
- 25 A. Yes.

- 1 Q. Let's also take a look at the chart, let's talk about
- 2 NOx for a second.
- 3 TVA's NOx rate, its overall NOx rate, is higher than
- 4 the NOx rate for Duke and Progress Energy for every year on
- 5 this chart, isn't it?
- 6 A. Yes.
- 7 Q. And TVA's NOx rate was higher in 2007?
- 8 A. Its annual NOx rate.
- 9 Q. And you would expect it to be higher in 2008, wouldn't
- 10 you?
- 11 A. Annual NOx, yes.
- 12 Q. It was your testimony that TVA's emissions from its
- 13 Tennessee plants, is lower than -- or roughly equivalent or
- 14 possibly slightly lower than Duke and Progress with regard
- 15 to summer ozone season?
- 16 A. Yes. They are right on top of each other.
- 17 Q. And the summer ozone season is five months of the year?
- 18 A. It is.
- 19 Q. And Tennessee plants represent about 50 percent of the
- 20 TVA system, by capacity?
- 21 A. I would -- I think that would be close.
- 22 Q. Okay. So with regard to TVA's NOx rate being lower for
- 23 the summer months, we're talking about half their system for
- less than half the year?
- 25 A. Yes.

- 1 Q. TVA can run SCRs year-round, can't they?
- 2 A. We are getting them in the position to be able to do
- 3 that.
- 4 Q. But they can do that prior to 2009; isn't that true?
- 5 A. I'm not sure that all of them could, but certainly
- 6 we're going through winterizing operations, getting them
- 7 ready for a full annual operation in January '09, yes.
- 8 Q. Mr. Myers, I'm going to hand you the original copy of
- 9 your deposition, with the court's permission.
- 10 THE COURT: All right, sir.
- 11 Q. (Mr. Bernstein) Mr. Myers, let's look at page 66. On
- 12 the top of that page, Mr. Myers, does it appear that I asked
- 13 you, "It should be possible for TVA to run these SCRs
- 14 year-round prior to 2009, shouldn't they?
- 15 A. Yeah, possible.
- 16 Q. And your response was, "I would think so"?
- 17 A. Yes.
- 18 Q. So TVA can run those year-round now; isn't that true?
- 19 A. Yeah. To the best of my knowledge, I think now in 2008
- 20 we can.
- 21 Q. But you're not running them year-round, are you?
- 22 A. No we're not.
- 23 Q. Okay. And you're not doing that because you're not
- 24 required to; isn't that correct?
- 25 A. It hasn't been in our plan.

- 1 Q. Why hasn't it been in your plan?
- 2 A. Certainly our plan was -- was to comply. And certainly
- 3 we set up programs to achieve compliance. And we looked at
- 4 what programs that would -- what that would do, and those
- 5 seem consistent. And that's what we based our plans on.
- 6 Q. In the Clean Air Industry Rule, EPA did some modeling
- 7 for particulate matter, correct?
- 8 A. They did.
- 9 Q. And based on that modeling, EPA wrote a rule for
- 10 required NOx reductions year-round, in order to mitigate
- 11 particulate matter, correct?
- 12 A. They did.
- 13 Q. And EPA is the expert federal agency with regard to the
- 14 Clean Air Act and Clean Air issues, is it not?
- 15 A. It is.
- 16 Q. So it's EPA's opinion that those NOx reductions,
- 17 outside of the ozone season, are important for particulate
- 18 matter, correct?
- 19 A. I mean, our view of it is that NOx emissions have a
- 20 very minor role in particulate formation.
- 21 When you look at what drives formation, what we're
- 22 trying to go is PM 2.5, fine particulate matter.
- When you really look at what's driving the overall air
- 24 quality improvement, it's SO2.
- Now, is there a minor component from NOx; yes. And as Laura Andersen, RMR 704-350-7493

- 1 such, we are looking at that. And there is a minor
- 2 improvement in particulate from annual NOx -- operation of
- 3 NOx and we're looking at that.
- 4 Q. But you're not planning on running your SCRs year-round
- 5 in advance of 2009, are you?
- 6 A. No we're not.
- 7 Q. Now, last year TVA ran its SCRs early; is that correct?
- 8 A. Yes we did.
- 9 Q. But that was to accumulate credits for CAIR, wasn't it?
- 10 A. No, not necessarily. It did -- that operation did earn
- 11 some early reduction in what would have been early
- 12 reductions in the CAIR program. But we really did it for
- 13 ozone control.
- 14 Certainly as we -- as I discussed with the park -- you
- 15 know, that we were requested by the park on them showing
- 16 some data with some high ozone days in the park, we ran
- 17 those for that purpose. And we ran them well in excess of
- 18 what we earned in early reduction credits.
- 19 Q. Mr. Myers, I would like to refer you to page 58 of your
- 20 deposition.
- 21 At page 58, I asked you at that point why you ran those
- 22 SCRs in the April timeframe.
- And your answer was, "We've done that to gain early
- 24 reduction credits in the Clean Air Interstate Rule as
- 25 provided for in the Clean Air Interstate Rule"; isn't that

- 1 correct?
- 2 A. Yeah, and that is true. I might add that, if we had
- 3 chose them just for early reduction credits, we could earn
- 4 them much more cheaply at our Allen facility, than we could
- 5 our Bull Run and Kingston facility that are located at the
- 6 park.
- As you are aware, Allen is a cyclone unit with high NOx
- 8 rate. And as such, if we were earning them on a strictly
- 9 dollar basis for compliance purpose with the Clean Air
- 10 Interstate Rule, looking at a dollar per ton, we could have
- 11 earned those early reduction credits at Allen, cheaper than
- 12 we could of at either Bull Run or Kingston.
- And such, we could have achieved the full Tennessee
- 14 early reduction compliance at Allen.
- 15 However, we chose to operate those units at Bull Run
- 16 and Kingston for ozone. Now we did -- we did run them and
- 17 we did -- we were set up to get early reduction credits for
- 18 them. But where we ran those units, was based on what it
- 19 would do on air quality, more so than a straight economics.
- 20 Q. But you didn't point that out at your deposition, did
- 21 you?
- 22 A. I did not.
- 23 Q. And your answer was simply, we've done that to gain
- 24 early reduction credits in the Clean Air Interstate Rule, as
- 25 provided for by the Clean Air Interstate Rule, right?

- 1 A. That's what it appears here on page 58, yes. And that
- 2 was my answer.
- 3 Q. Okay. All right. I want to -- we took a tour of your
- 4 facilities before. And I enjoyed it so much I would like to
- 5 do it again. I would like to do it a little differently
- 6 this time as you probably imagine.
- 7 A. We would welcome it.
- 8 Q. I would like to put on the screen what we marked as
- 9 north Carolina Exhibit 505, that page you used to
- 10 demonstrate your controls?
- 11 A. Yes.
- 12 Q. Does this look like the document that's been admitted
- into evidence as Defendant's 2?
- 14 A. With some minor modifications.
- 15 Q. Would those be nonsubstantive modifications?
- 16 A. I would think so.
- 17 Q. Mr. Myers, TVA announced scrubbers at the Colbert,
- 18 Kingston, John Sevier and Bull Run plants in the year 2002,
- 19 correct?
- 20 A. We announced we would be deploying those
- 21 technologies -- that those were the plants where we would be
- deploying our SO2 reduction technology, yes.
- 23 Q. TVA did not break ground on a single one of those
- 24 scrubbers until the CAIR rule was finalized; isn't that
- 25 correct?

- 1 A. I don't know. I don't know when we broke ground.
- 2 Q. Have you broken ground yet on the John Sevier scrubber?
- 3 A. No, we have not.
- 4 Q. Have you broken ground yet on the Colbert scrubber?
- 5 A. No, we have not. I do know we signed the contract well
- 6 in advance of CAIR's -- actually, it was still in draft
- 7 form.
- 8 MR. BERNSTEIN: If we could have just a minute,
- 9 Your Honor.
- 10 (Pause.)
- 11 Q. Mr. Myers, I would like to show you what has been
- 12 admitted into evidence as North Carolina's 443.
- Gary, if you will show page 11.
- Now, Mr. Myers, do you see at the bottom of the page
- 15 where there is a request that TVA admitted that it broke
- 16 ground on the construction of the FGD at the Bull Run
- 17 facility in 2005?
- 18 A. Yes.
- 19 Q. And TVA's response to that is admitted; is that
- 20 correct?
- 21 A. Yes. Yes.
- 22 Q. Then with regard to request number 27, can you read
- 23 that for the record?
- 24 A. Yes. That -- that was 27?
- 25 Q. Move it up so we can see request 27.

- 1 A. Yes. Admit that TVA broke ground on construction of
- 2 the FGD at Kingston fossil plant in 2006. And the response
- 3 was admitted.
- 4 Q. And the Clean Air Interstate Rule was finalized early
- 5 in 2005, correct?
- 6 A. Yes.
- 7 Q. And so does it appear that TVA did not break ground on
- 8 the Kingston and Bull Run scrubbers until after CAIR was
- 9 finalized?
- 10 A. Breaking ground, it appears true.
- 11 Q. Is it true that all of those -- all of those scrubbers
- 12 were scheduled for compliance with the Clean Air Interstate
- 13 Rule?
- 14 A. Certainly the emission reductions from those programs
- 15 would have allowed us to continue with a self-compliant
- 16 strategy with the Clean Air Interstate Rule.
- And to do so, on a self-compliant strategy, and really
- 18 satisfy our obligations under a lot of other rules like PM
- 19 2.5, we had certainly in our regions some fine particulate
- 20 nonattainment areas.
- 21 And certainly as we look at our contribution to that,
- 22 building those sources was important to move forward in
- 23 those regards.
- 24 Q. Do you know what the current schedule is for the
- 25 Colbert scrubber is?

- 1 A. It's currently under design and review right now, no
- 2 date announced.
- 3 Q. No date announced.
- With regard to the Sevier scrubber, Kingston scrubber
- 5 and Bull Run scrubber, can you tell me how many of those
- 6 scrubbers are operating now?
- 7 A. In operation?
- 8 Q. Yes.
- 9 A. None.
- 10 Q. You announced SCRs on Colbert and Sevier plants
- 11 concrete?
- 12 A. We have an SCR on Unit 5 at Colbert.
- 13 Q. But you announced SCRs on Units 1 through 4 as well?
- 14 A. Appears we have.
- 15 Q. And you have announced SCRs for the four units at John
- 16 Sevier?
- 17 A. Yes we have.
- 18 Q. What is this current schedule for the scrubbers and
- 19 SCRs at Sevier?
- 20 A. Yes. Those SCRs at John Sevier, will be constructed
- 21 after -- like I testified once we -- once we build the
- 22 scrubber and make physical arrangements to have places
- 23 available in the John Sevier plant for those scrubbers, they
- 24 will be installed in -- one will be installed in 2014 -- in
- $25 \quad \text{mid } 2014 \, -\! \, \text{be installed in } 2014$ , ready for an operation on

- 1 early 15. And then the other ones coming in some months
- 2 later.
- 3 Q. Mr. Myers, can I ask you what document you just
- 4 referred to?
- 5 A. It was my Exhibit 2.
- 6 Q. And you have your notes on there with regard to when
- 7 things are in operation?
- 8 A. I do.
- 9 Q. How many of those SCRs that we just talked about are
- 10 operating right now, the four at Sevier and Colbert?
- 11 A. None.
- 12 Q. Now you've planned some fuel switches as well, to
- 13 potentially reduce SO2; is that correct?
- 14 A. That's correct.
- 15 Q. But there's nothing requiring you to engage in those
- 16 fuel switches, is there?
- 17 A. Other than progress in regional clean air improvements.
- 18 Q. Restate the question. Are there any requirements that
- 19 will make you engage in those fuel switches?
- 20 A. No. We certainly see that the regulatory future will
- 21 be more constricted in the future. And as you've seen what
- 22 we have had with steady systematic reductions, we see the
- 23 need to continue those reductions. We see the need with PM
- 24 2.5, SIP, with regional haze, with a variety of other
- 25 things, that it's going to be important to lower SO2, even

- in anticipation of more constricted regulatory future.
- 2 So we're planning to systematically reduce our SO2. To
- 3 be in a position to comply with what future rules come out
- 4 and to meet regulatory requirements.
- 5 Q. Clean Air Interstate Rule was one of those regulatory
- 6 requirements, wasn't it?
- 7 A. It certainly was.
- 8 Q. And we don't have that rule any more, do we?
- 9 A. It's been vacated by the Court. I don't think the
- 10 mandate's in. But it certainly appears that it's vacated --
- 11 it appears to be vacated.
- 12 Q. And there have been new National Ambient Air Quality
- 13 Standards before PM 2.5, 24-hour and ozone 8-hour, correct?
- 14 A. There have been.
- 15 Q. And there are lawsuits pending with regard to those as
- 16 well?
- 17 A. Yes.
- 18 Q. So the certainty of those regulatory requirements is
- 19 not so certain?
- 20 A. Litigation -- you know, as in all rules, litigation is
- 21 there. We certainly see that there -- there's uncertainty,
- 22 but we think they're coming. We think that EPA will do what
- 23 it said it would do on those dates, naming nonattainment
- 24 areas for the new 8-hour ozone standard in March --
- 25 March 2010. We're using that as a pretty good certainty.

- 1 Q. You indicated, Mr. Myers, on the chart that's before
- 2 you, that there were several units burning which you have
- 3 called low sulfur coal; is that correct?
- 4 A. Yes.
- 5 Q. The John Sevier plant is burning what's called Central
- 6 Appalachian 1.2; is that correct?
- 7 A. Yes.
- 8 Q. Th Bull Run plant burning is Central Appalachian 1.2;
- 9 is that correct?
- 10 A. I think it was closer to a 1.3 last year.
- 11 Q. Okay. That's fine. Now Kingston's burning a blend,
- 12 right?
- 13 A. They are burning a blend.
- 14 Q. And the equivalent rate of that blend is somewhere in
- 15 the area of 1.2, is it not?
- 16 A. To the best information I have of last year, we were
- 17 right around a 1.0 pounds per million BTUs.
- 18 Q. Now none of those are really low sulfur coal; isn't
- 19 that correct?
- 20 A. We think of them as low sulfur coal.
- 21 Q. You sure you don't think of them as medium sulfur coal?
- 22 A. No. Not in our nomenclature.
- 23 Q. Mr. Myers, I want to refer you to page 43 of your
- 24 deposition. At that point I would like you to read page 43,
- 25 lines 14 to 17?

- 1 A. Yes.
- So, yeah, this was in my testimony, and the lines you
- 3 requested were?
- 4 Q. The sentence that says, so coming across the system?
- 5 A. So coming across the system, John Sevire burns an
- 6 Appalachian Coal, a relatively medium sulfur coal, around a
- 7 1.4, I think, but in that range. Then you come across our
- 8 systems pretty much --
- 9 O. That's sufficient.
- 10 A. Yeah.
- 11 Q. Thank you.
- 12 A. Yeah.
- 13 Q. So the coal that's being burned at John Sevier, which
- 14 at that point you termed a 1.4 coal, the things in that
- 15 range, you called a medium sulfur coal, correct?
- 16 A. Yeah. Generally we think of -- if you're 1.2 and
- 17 below, you're low sulfur. 1.2, above that up, to two and a
- 18 half pounds, kind of -- or 2 pounds, a medium sulfur.
- 19 That's kind of the range we see.
- 20 Q. At Kingston you said was a 1.3 last year?
- 21 A. One -- Bull Run.
- 22 Q. Bull Run was 1.3?
- 23 A. Yes.
- 24 O. So that's above 1.2?
- 25 A. Yes.

- 1 Q. And that's medium sulfur?
- 2 A. I guess, yes.
- 3 Q. So that's not a low sulfur?
- 4 A. That's not a low sulfur.
- 5 Q. And the other ones burned at John Sevire, 1.2, would
- 6 that be the absolute high end of low sulfur coal?
- 7 A. Yes. I believe I stated it was -- last year it burned
- 8 at 1.16 pounds per million.
- 9 Q. And you're burning these coals to meet Title 4, and
- 10 to -- well, eventually Clean Air Interstate requirements
- 11 that were vacated; isn't that correct?
- 12 A. Yes.
- 13 Q. So if you wanted to stop burning low sulfur coal at any
- 14 particular plant, you could switch to a higher sulfur coal,
- 15 right?
- 16 A. That's a complicated -- that's a complicated statement.
- You know, obtaining higher sulfur coals at all plants,
- 18 but certainly we have fuel flex -- we have some fuel
- 19 flexibility.
- 20 Q. There's nothing in the regulatory requirements that
- 21 would prohibit you at any particular plant, to switch to a
- 22 higher sulfur coal?
- 23 A. That's true.
- 24 Q. So if there was a scrubber installed at Bull Run,
- 25 reducing Bull Run's emissions, you could switch to a higher

- 1 sulfur coal at John Sevier?
- 2 A. Regulatory -- yes.
- 3 Q. Emissions still being equal, you still meet your Title
- 4 4 requirements, correct?
- 5 A. That's possible.
- 6 Q. And it's possible that your emissions would not go down
- 7 at all, as between those two plants?
- 8 A. Under that scenario.
- 9 Q. Now I think the last plant that I want to talk about is
- 10 Shawnee.
- 11 Shawnee is a little blue dot there, and it says,
- 12 existing scrubber. But it doesn't really have a scrubber,
- 13 does it?
- 14 A. Yeah. That's been a hard one to characterize. As I
- 15 stumbled over the name of a AFBC unit, it's a unit that's
- inherently low SO2. So we've invested in technology to
- 17 reduce SO2 at it. And as we've come across, we've also
- 18 counted it at times as a scrubbed unit.
- 19 Q. Do you know its emission rate?
- 20 A. I don't.
- 21 Q. Do you know the emission rate at Cumberland?
- 22 A. I do.
- 23 Q. And what is that?
- 24 A. Cumberland on the SO2 emission rate --
- 25 O. Cumberland's a scrubbed unit?

- 1 A. Yeah, it's a scrubbed unit. It's about a 0.19 pound
- 2 per million BTU.
- 3 Q. And the emissions from Shawnee, the atmospheric flue
- 4 out there is significantly higher than that?
- 5 A. It is higher than that.
- 6 Q. So it's not meeting the level of a 13-year old
- 7 scrubber?
- 8 A. Correct.
- 9 Q. Essentially, Mr. Myers, your fleet-wide SO2 emissions
- 10 are set according to your SO2 requirements?
- 11 A. Our fleet-wide SO2 limits are set by our Clean Air
- 12 Plan. And that plan has a number of factors in it.
- 13 Certainly regulatory obligations, fuel supply, and a variety
- 14 of factors.
- 15 Q. Your Clean Air Plan is not an enforceable document,
- 16 correct?
- 17 A. That's true.
- 18 Q. So your fleet-wide emissions SO2 -- your fleet-wide SO2
- 19 emissions, are ultimately capped by your Title 4
- 20 requirements?
- 21 A. In terms of being capped, yes.
- 22 Q. And Title 4 is a cap and trade program?
- 23 A. It is.
- 24 Q. And when I took your deposition last year, you were not
- aware of any policy of TVA's that prohibited it from buying

- 1 more credits than it sells?
- 2 A. Right. At that time.
- 3 Q. And now, when this lawsuit is pending, now TVA has such
- 4 a policy?
- 5 A. Part of our strategic plan, our 2007 strategic plan.
- 6 Q. Thank you. I would like to talk to you now about your
- 7 Memorandum of Undertaking, which I believe was Defendant's
- 8 Exhibit 167.
- 9 A. Yes.
- 10 Q. Let's take a look at the third physical page, which is
- 11 the first page of the Memorandum of Undertaking?
- 12 A. Yes.
- 13 Q. I would like to direct your attention to the fourth
- 14 whereas clause.
- 15 Does this whereas clause indicate that there are a
- 16 number of air quality problems that require special
- 17 attention, and that one of those issues is continued
- 18 maintenance of air quality standards in large urban areas,
- in cities of Tennessee?
- 20 A. Yes.
- 21 Q. But at the time EPA, excuse me -- now I've done it.
- 22 At the time TVA signed that document, several of the
- 23 areas in Tennessee were not actually maintaining their
- 24 standards?
- 25 A. All right. Now in 2000, I'm trying to think through.

- 1 Most everywhere in 2000 was. I know Memphis had some
- 2 issues. But the new 8-hour ozone standard, I guess my
- 3 recollection is, that that's when the nonattainment areas
- 4 popped up.
- 5 That certainly at the time of 2000, I think most of the
- 6 area in our service region was in attainment.
- 7 Q. But the 8-hour standard was coming into play at that
- 8 time?
- 9 A. It was in play.
- 10 Q. And ultimately, several areas in the State of Tennessee
- were designated nonattainment?
- 12 A. Yeah. Some three years -- three or four years after
- 13 this document.
- 14 Q. And during this -- when this document was signed, the
- 15 date it was available, that would have showed that those
- 16 areas would eventually be nonattainment by an 8-hour
- 17 standard?
- 18 A. Yes. I think that's what this whereas indicates that,
- 19 you know, we saw some -- we saw that there was issues with
- 20 attaining that level -- maintaining current standard and
- 21 looking at the new standard, yeah.
- 22 Q. Now, turning your attention again to this whereas
- 23 clause, one other item that's noted as an important issue
- 24 was visibility in the Great Smoky Mountains National Park,
- 25 correct?

- 1 A. It was.
- 2 Q. Let's go back to nonattainment, actually.
- The greater Knoxville area is still a nonattainment
- 4 area for ozone at the old standard, correct?
- 5 A. When you say the old standard?
- 6 Q. The eighty-five part per billion standard?
- 7 A. Yes, the 1987 standard. It achieved the 1-hour
- 8 standard -- it achieved the 1-hour standard, but it is
- 9 currently not attainment for the '97, yeah.
- 10 Q. I guess the '87 standard would be the very old
- 11 standard?
- 12 A. Yeah, the very old standard.
- 13 Q. The greater Knoxville area nonattainment area under the
- 14 old standard, includes part of the Great Smoky Mountains
- 15 National Park, does it not?
- 16 A. It does.
- 17 Q. And John Sevier plant, the NOx emissions at the John
- 18 Sevier plant, impact that nonattainment area, correct?
- 19 A. I would assume some emissions do.
- 20 Q. And John Sevier does not have any SCRs on it right now?
- 21 A. It doesn't have SCRs. As we said, Unit 1 as an SNCR
- 22 type of equipment, the H-E-R-T, Unit 1.
- 23 Q. So you have one unit control at John Sevier with a what
- 24 you call a mid-level NOx control?
- 25 A. Yes.

- 1 Q. Under the new standard, the 75 part per billion
- 2 standard, the area near John Sevier is a nonattainment
- 3 standard?
- 4 A. (Indicating.)
- 5 Q. The area near the John Sevier plant is not attaining
- 6 currently, the new standard?
- 7 A. I haven't reviewed that data, but currently the 75
- 8 standard is going to be a challenge for that area.
- 9 Q. Now, under the 75 part per billion standard, also the
- 10 north central area of Tennessee would not be attaining the
- 11 standard right now either, would it?
- 12 A. The north central part of Tennessee?
- 13 Q. Um-hmm.
- 14 A. The area above Nashville?
- 15 Q. Yes.
- 16 A. Yes.
- 17 Q. That area is not currently attaining the 75 parts per
- 18 billion standard?
- 19 A. Well, there is not an attainment demonstration. But
- 20 it's monitoring levels above what would be the 75 standard.
- 21 Q. So the people in that area, are breathing in air that
- is not attaining currently the 75 parts per billion
- 23 standard?
- 24 A. The ambient air quality -- the ambient air up there
- 25 that's being measured in those monitors is above the new --

- 1 the 75 part per billion standard.
- 2 Q. TVA's Gallatin and Johnsonville plants are near that
- 3 area, are they not?
- 4 A. They are.
- 5 Q. And Gallatin plant does not have a SCR and or SNCR,
- 6 does it?
- 7 A. It does not.
- 8 Q. And of Johnsonville's ten units, two have the SNCR and
- 9 none have the CR?
- 10 A. Correct.
- 11 Q. Now under the 75 parts per billion standard, the north
- 12 central area of Alabama is also not attaining, correct?
- 13 A. Again, I would prefer to say measuring above the
- 14 standard, rather than getting it into an attainment.
- 15 Q. That's fine. It is currently above the standard?
- 16 A. Yeah.
- 17 Q. Whether designated or not?
- 18 A. Yeah, that's right. Without the designation, yes.
- 19 Q. How many Colbert's five units have SCRs?
- 20 A. The largest, Unit 5.
- 21 Q. And only two of Widows Creek eight units have SCRs,
- 22 correct?
- 23 A. Again, the largest two.
- 24 Q. And you would expect those units, the NOx emissions
- from those units to have an influence on ozone areas that we

- 1 just spoke about?
- 2 A. Yes.
- 3 Q. Now the Nashville area was nonattainment under the old
- 4 standard until about three months ago, correct?
- 5 A. Well, it was, you know, it was much like areas here in
- 6 North Carolina. It was designated nonattainment. But the
- 7 effective date of that designation was stayed, due to its --
- 8 due to filing and corrective implementation of a --
- 9 Q. Of early action compact?
- 10 A. Yes. Right.
- 11 Q. But it received that treatment because its air quality
- 12 measured above the standard?
- 13 A. It --
- 14 Q. There would have been no reason to do an early action
- 15 compact in that area if it was in attainment, correct?
- 16 A. You are correct.
- 17 Q. And the current design value for that area is only
- 18 slightly below the 85 part per billion standard, correct?
- 19 A. It is.
- 20 Q. So it's right on the cusp of nonattainment?
- 21 A. It is.
- 22 Q. Under the right weather conditions, it would be right
- 23 at nonattaining -- it would be nonattaining again, wouldn't
- 24 it?
- 25 A. It showed steady improvements in the area. But it

- 1 is -- it is close to the 84 limit.
- 2 Q. Now, if there was an effort to cut 20 parts per billion
- 3 of ozone from that area, that would be a good thing to do,
- 4 wouldn't it?
- If there were a way to reduce that ozone by 20 parts
- 6 per billion?
- 7 A. Getting pretty low, but yes, I mean --
- 8 Q. That would certainly help it maintain its attainment
- 9 status, would it not?
- 10 A. Certainly with regard to the attainment status, that
- 11 would be a good thing.
- 12 Q. And it would certainly help it attain and maintain new
- 13 standards, wouldn't it?
- 14 A. It would.
- 15 Q. And it would be a general benefit to the folks in that
- 16 area, wouldn't it?
- 17 A. The air quality benefit would be.
- 18 Q. The air quality benefit would be. Are you familiar,
- 19 sir, with the Environmental Research Center of the Tennessee
- 20 Valley Authority?
- 21 A. I am.
- 22 Q. And what does the Environmental Research Center do?
- 23 A. Well, its morphed into several different things, but
- it's been a lot of our research arm.
- 25 Q. Does that research arm put out studies?

- 1 A. They do.
- 2 Q. Are you aware of a study performed with regard to
- 3 Gallatin and Johnsonville plants?
- 4 A. Not --
- 5 Q. Excuse me, Gallatin and Cumberland plants?
- 6 A. No, I'm not.
- 7 MR. BERNSTEIN: Your Honor, request permission to
- 8 hand this up.
- 9 Mr. Myers, I would like to ask you if you are
- 10 familiar with the conclusion of this study that the ozone
- impact of Gallatin on Nashville, can exceed that of
- 12 Cumberland. And unfavorable conditions transport -- of the
- 13 transport of the chemical conditions, both power plants can
- 14 contribute as much as 50 parts per billion of excess ozone
- 15 to the urban area, raising local peak levels well in excess
- of 100 parts per billion?
- 17 A. I see that in the report, and now I am familiar with
- 18 this report.
- 19 Q. Does this report appear to be a journal -- an article
- that was published in the Journal of Geophysical Research?
- 21 A. It does.
- 22 Q. Does this report appear to be an article written by the
- 23 Environmental Research Center of the Tennessee Valley
- 24 Authority, Muscle Shoals, Alabama?
- 25 A. It does.

- 1 Q. Does it appear that the date of this report is
- 2 September 20, 1988?
- 3 A. It was published, yes, it looks like that was the date,
- 4 yes.
- 5 Q. And if you will turn to page 22613 of this document.
- 6 A. Yes.
- 7 Q. Does it appear there in the first column under
- 8 "Conclusions", about the third line, that at that time the
- 9 Nashville area was a nonattaining area?
- 10 A. Under part five, "Conclusions".
- 11 Q. About the third or fourth line.
- 12 A. Yes. Yes. The Nashville urban ozone nonattainment
- 13 area. Right. That was associated with the 1-hour standard
- 14 that we discussed, the very old standard.
- 15 Q. And considering that this report was published in the
- 16 Journal of Geophysical Research and performed by The
- 17 Environmental Research Center of the Tennessee Valley
- 18 Authority in Muscle Shoals, Alabama, indicates that these
- 19 plants can have an impact, as much as 50 parts per billion
- 20 excess ozone, to this urban area, which was in
- 21 nonattainment. Can you tell me what Tennessee Valley
- 22 Authority has done to rectify this situation?
- 23 A. Yes. Certainly our Cumberland plant, we put state of
- 24 the art selective catalytic reduction systems on. As I
- 25 previously testified, those units were in excess of

- 1 \$160 million a piece.
- Then at Gallatin, while it doesn't have an SCR, it's
- 3 performance level, right now current performance level with
- 4 Nitrogen Oxide, is down around .15 pounds BTU.
- 5 This level is at a level lower than what our initial
- 6 SCRs came out. It was a level really conceived in this time
- 7 frame as what the performance level in SCR was. Since then,
- 8 SCR's performance has improved.
- 9 That to say it's a very low level. Gallatin produces
- 10 NOx at a very low level. We have done that through the
- 11 combination of low NOx burners and fuels.
- 12 Q. Mr. Myers, are you aware that the Clean Air Interstate
- 13 Rule final level for NOx, was set at an equivalent level of
- 14 .125 pounds per billion BTU?
- 15 A. I am aware that was the 2015 -- that was the allocation
- 16 basis for the 2015 budget.
- Q. And that was a -- that was an average rate for the
- 18 entire coal-fired fleet in the Eastern United States?
- 19 A. It was.
- 20 Q. And so that indicates that it's possible for plants to
- 21 achieve significantly lower than that rate, correct?
- Let me ask you this way, are you aware that modern SCRs
- 23 can achieve rates around .07 pounds per million NOx per
- 24 million BTU?
- 25 A. I am.

- 1 MR. BERNSTEIN: We would like to mark this study
- 2 as Plaintiff's Exhibit 491, and ask it be admitted.
- 3 May I approach with a sticker for the document?
- 4 THE COURT: Yes, sir.
- 5 MR. BERNSTEIN: Thank you.
- 6 (Plaintiff's Exhibit Number 491 having been marked, was
- 7 received in evidence.)
- 8 Q. (Mr. Bernstein) Mr. Myers, I want to talk about PM
- 9 nonattainment areas for a second.
- 10 The Chattanooga area, is that nonattainment for
- 11 particulate matter?
- 12 A. Yes, for fine particulate matter.
- 13 Q. Fine particulate. And that's right down wind from your
- 14 Widows Creek Plant; is that correct?
- 15 A. Not far from our Widows Creek.
- 16 Q. And in fact, the Widows Creek plant itself is ensconced
- in a very small nonattainment area, is it not?
- 18 A. It is.
- 19 Q. We won't go into the reasons for that, but it is what
- 20 it is.
- 21 And Widows Creek has six units that are NOx drive,
- 22 correct?
- 23 A. That's true.
- 24 Q. And you would expect SO2 reductions at the Widows Creek
- 25 plant to benefit Chattanooga PM nonattainment area, would

- 1 you not?
- 2 A. They would have some benefit.
- 3 Q. Now, the Knoxville area is also nonattainment for
- 4 particulate matter; isn't that correct?
- 5 A. Yes, for fine particulate matter.
- 6 Q. And the Knoxville area, the nonattainment area
- 7 encompasses both Bull Run and Kingston?
- 8 A. It does.
- 9 Q. And neither one of those plants is currently scrubbed,
- 10 correct?
- 11 A. No.
- 12 Q. I would like to now direct your attention to what's
- 13 been admitted into evidence as Plaintiff's 11.
- 14 Are you familiar with this document, sir?
- 15 A. I am generally familiar that it exists. And I have
- 16 read certain pieces of it.
- 17 Q. Were you more familiar with it in March of 2005?
- 18 A. I was more familiar with it back in those days, yes.
- 19 Q. I want to direct your attention to -- can you tell me
- 20 what this document is?
- 21 A. It is the technical support document published by the
- 22 Environmental Protection Agency, that supports the
- 23 development of their Clean Interstate Rule making.
- 24 MR. BERNSTEIN: Your Honor, you can find this
- 25 document in Plaintiff's Trial Binder 2. And I apologize for Laura Andersen, RMR 704-350-7493

- 1 not directing that to you sooner.
- THE COURT: All right. I have it. Thank you.
- 3 Q. (Mr. Bernstein) Mr. Myers, we're going to look at --
- 4 Mr. Myers, I want to direct you to -- well, let's look at
- 5 the next page. And is that -- do you know what Appendix H
- 6 of this document is?
- 7 A. It appears that it is PM 2.5 contributions to each
- 8 nonattainment county in 2010.
- 9 Q. If we go to the next page. Now on this page, do you
- 10 see EPA's modeled contributions in micrograms per meter
- 11 cube, from various upwind states to various downwind
- 12 nonattainment counties?
- 13 A. Yes. The units are not shown here, so. What you're
- 14 showing me is microgram per cubic meter of fine particle
- 15 mass?
- 16 Q. Is that what it appears to be? Are those numbers
- 17 consistent with microgram per meters used?
- 18 A. Yes, I would assume. Yes.
- 19 Q. So let's look at the top left corner of this document.
- 20 And does it appear that with regard to this document, EPA
- 21 had identified two nonattainment counties in the State of
- 22 Alabama, Jefferson and Russell?
- 23 A. Yes.
- 24 Q. And does it appear that the contributions from sources
- 25 in Alabama, to those nonattainment counties are

- 1 2.2-micrograms per meter cubed, and 1.05-micrograms per
- 2 meter cubed, perspectively?
- 3 A. Yes. I think that's what this document is showing.
- 4 Q. Okay. Well, let's move on to the State of Kentucky
- 5 then. And it's on the same page. And does it appear that
- 6 there are two nonattainment counties identified for the
- 7 State of Kentucky?
- 8 A. Yes.
- 9 Q. Fayette and Jefferson?
- 10 A. Yes.
- 11 Q. And could you indicate for me, the contributions from
- 12 the State of Kentucky, to those nonattainment counties? And
- 13 I believe you will find those in the second column from the
- 14 right.
- 15 A. Okay. With regard to Fayette, it was 1.1-micrograms
- 16 per cubic meter. And then for Jefferson, that number would
- 17 be 0.86.
- 18 Q. And the last one I want to show to you, which is the
- 19 last page of the document here, is Tennessee.
- 20 And again, we have two nonattainment counties for the
- 21 State of Tennessee, Hamilton and Knox; is that correct?
- 22 A. That's true.
- 23 Q. And could you read for the Court, the contributions
- 24 from Tennessee sources, to those nonattainment counties in
- 25 Tennessee?

- 1 A. For Hamilton, Tennessee sources would be .69. And in
- 2 Knox it would be 1.20.
- 3 Q. Okay. I want to talk next about your scrubbers on the
- 4 systems for Duke and Progress Energy.
- I want to direct your attention to what we are marking
- 6 as NC 507. Which is the same thing as TVA 164.
- 7 (Plaintiff's Exhibit Number 507 was marked for
- 8 identification.)
- 9 MR. BERNSTEIN: With the Court's permission, can I
- 10 hand up this copy?
- Okay. I would like to direct your attention to
- 12 the second page.
- 13 A. Yes.
- 14 Q. Does this appear to be consistent with the document
- 15 that you discussed earlier?
- 16 A. It does.
- 17 Q. This document doesn't include the most recent data,
- 18 does it?
- 19 A. It does not.
- 20 Q. And this data is actually a year and a half old, is it
- 21 not?
- 22 A. Yes.
- 23 Q. You've seen and are familiar with the Clean Smokestacks
- 24 Act Implementation Plans, correct?
- 25 A. I have seen, yes, the reports that have been filed.

- 1 Q. And you know that they're submitted annually?
- 2 A. I do.
- 3 Q. And you can probably guess that there's a 2008 report?
- 4 A. I can.
- 5 Q. Have you read the 2008 report?
- 6 A. Not all of it.
- 7 Q. Okay.
- 8 A. Of them.
- 9 Q. Are you familiar with the scrubbers that have come on
- 10 line for Duke and Progress since 2006?
- 11 A. Somewhat.
- 12 Q. Can you tell me what they are to your knowledge?
- 13 A. Well, let me see. I think prior to 2006 Marshal was
- 14 fully scrubbed. I think Blues Creek with some of the
- 15 major -- I think the Blues Creek came on with some of the
- 16 major component of Duke's plan for further SO2 reductions.
- 17 Q. What about the Roxboro plant?
- 18 A. I know that there was plans for Roxboro.
- 19 Q. I want to show you what's been marked and admitted, I
- 20 believe, as Plaintiff's 10.
- I would like to go to page 56 of that document.
- 22 Sir, does this exhibit indicate that the Roxboro
- 23 scrubbers at Unit 2 and 4 came on line in 2007?
- 24 A. All right. Roxboro's 2 and Unit 4, operation date
- 25 2007, yes.

- 1 Q. And with regard to Unit 3, they indicate an operation
- 2 date of 2008?
- 3 A. Yes.
- 4 Q. Are you aware that Mr. Brock Nicholson testified on the
- 5 first day of this hearing that Roxboro Unit 3 is currently
- 6 now on line?
- 7 A. Not specific to that. But I did understand that he had
- 8 testified that scrubbers had come on line in North Carolina.
- 9 Q. Considering all the scrubbers that we just discussed
- 10 that are currently on line, do you know how much of Duke and
- 11 Progress systems are currently scrubbed?
- 12 A. I don't know the exact percentage. I would estimate
- 13 over 50 percent.
- 14 Q. Do you know how many megawatts are actually scrubbed?
- 15 A. No, I don't know that.
- 16 Q. Do you know roughly how big the systems are?
- 17 A. Yeah.
- 18 Q. Okay.
- 19 A. It would be half of their capacity.
- 20 Q. What is their capacity?
- 21 A. And that was a -- I think it was a 12,000-megawatts,
- 22 and that was a name plate capacity. It's easier to keep up
- 23 with name plate, and I assume that's what this is.
- 24 Q. And so how much capacity with regard to name plate
- 25 capacity, do Duke and Progress have scrubbed right now?

- 1 A. Based on rough calculations, if I recall, that it
- 2 was -- we estimated them to have about 12,000-megawatts of
- 3 name plate coal-fired capacity in the state. And with this
- 4 data, I'm thinking they have passed the 50 percent mark. So
- 5 I'm thinking, you know, roughly over 6,000-megawatts
- 6 scrubbed.
- 7 Q. How many megawatts does TVA have scrubbed right now?
- 8 A. We have 36 percent of our system, 36 percent of 17,000
- 9 I can't recall the exact number.
- 10 Q. Is it about 6,000?
- 11 A. Yes.
- 12 Q. So is it correct to say that in the past three and a
- 13 half years, Duke and Progress have brought the same capacity
- of scrubbers on line that TVA brought on line in the past 35
- 15 years?
- 16 A. Yes.
- 17 Q. And is it your conclusion based on this, that Duke and
- 18 Progress have more capacity scrubbed on their system
- 19 currently than TVA has?
- 20 A. Let me say that we're very close. They might have a
- 21 few hundred megawatts more. I would say they're both very
- 22 close.
- 23 Q. On a percentage basis?
- 24 A. On a percentage basis now, certainly we're around 36
- and they're at 50.

- 1 Q. So even with, I believe you testified earlier that even
- 2 with Bull Run coming on line later this year, TVA has, will
- 3 have about 43 percent scrubbed?
- 4 A. Yes.
- 5 Q. So Duke and Progress will still have more capacity
- 6 scrubbed on percentage basis at that time than TVA?
- 7 A. They will.
- 8 Q. And you would expect those units came on line for Duke
- 9 and Progress to be state of the art modern scrubbers?
- 10 A. That's what they've indicated.
- 11 Q. Based on that then, would you -- is it your
- 12 understanding then that the emissions rate for Duke and
- 13 Progress, currently today for SO2 would be less than that?
- 14 A. It would. It would reduce -- I would expect to see
- 15 lower numbers in '08 than I saw in '07.
- 16 Q. And with those numbers, do you expect those to be lower
- 17 than TVA right now?
- 18 A. Yes. They would be lower than what the TVA system
- 19 would be.
- 20 Q. Okay. And with regard to NOx, Duke and Progress' NOx
- 21 rate is lower than what TVA has right now?
- 22 A. And we're speaking of the annual rate?
- 23 Q. Annual rate.
- 24 A. Yes. Annual rate, yes. Their annual rate is much
- 25 lower than ours.

- 1 Q. And are you aware that Duke has two SNCR's coming on
- 2 line this year at Allen 5 and River Bend 5?
- 3 A. I knew they had additional SNCR's coming on, that
- 4 that's prominent in their NOx strategy.
- 5 Q. And considering the -- with regard to summer ozone
- 6 season, a very slight difference in rates between the
- 7 systems, would you expect that those new SNCR's would make
- 8 Duke and Progress roughly equivalent to TVA's summer ozone
- 9 season?
- 10 A. Yes. I think in the summer ozone season, it's a fair
- 11 characterization to say that our NOx rates are roughly
- 12 equivalent. We are adding some SNCR's and so are they.
- MR. BERNSTEIN: Just a moment.
- We would like to move into evidence Plaintiff's
- 15 503, 508 and 505.
- 16 THE COURT: Let it be admitted.
- 17 (Plaintiff's Exhibit Number 502, 505, 508 having been
- 18 marked, were received in evidence.)
- MR. BERNSTEIN: And Your Honor, 505 has some -- we
- 20 did some work with one of the exhibits on the display. What
- 21 I would like to hand up as 505 is the series of images that
- 22 were shown, with the court's permission.
- THE COURT: All right, sir.
- MR. BERNSTEIN: No further questions, Your Honor.
- 25 MS. GILLEN: No Redirect, Your Honor.

THE COURT: All right. Thank you, Mr. Myers. You may be excused. That will complete your testimony, sir. THE WITNESS: Thank you, sir. (Thereupon, the witness was excused.) (Please turn to the following page for the next witness.) 

- 1 MS. GILLEN: TVA calls Gordon Park.
- 2 THEREUPON, GORDON PARK, being first duly sworn, testified as
- 3 follows during DIRECT EXAMINATION BY MS. GILLEN:
- 4 MS. GILLEN: Your Honor and witness and
- 5 plaintiffs, we will be -- excuse me. We will be referring
- 6 to exhibits TVA Exhibit Books 9, 10 and 11. For your
- 7 efficiency, you may want to get those out.
- 8 THE COURT: All right.
- 9 Q. Mr. Park, would you state your name for the Court?
- 10 A. My name is Gordon George Park.
- 11 Q. And where do you work?
- 12 A. I work for the Tennessee Valley Authority in
- 13 Chattanooga, Tennessee.
- 14 Q. Tell us what you do at TVA?
- 15 A. I'm the manager of the Environmental Compliance Section
- 16 for TVA for their fossil system.
- 17 Q. What is the fossil system comprised of?
- 18 A. The fossil system can consist of 11 coal-fired power
- 19 plants in three states.
- 20 Q. And what do you do in that job, what's your
- 21 responsibility?
- 22 A. I'm manager of a staff primarily has responsibility for
- 23 ensuring that our coal-fired plants meet all their
- 24 environmental requirements. We work with the plants. We
- 25 write procedures, do permitting, do training, review data.

- 1 If there are any compliance issues, we work with them
- 2 to resolve those issues.
- 3 The staff consists of a total of 24 people. We also
- 4 have other people in the TVA that support us and outside
- 5 contractors.
- The environmental program is a very comprehensive, a
- 7 very extensive program. The total budget for my staff is
- 8 about \$6 million a year. That includes not only my staff
- 9 but the other people that support us.
- 10 Q. Would you describe juror education?
- 11 A. I have a Bachelors and Masters degree in Mechanical
- 12 Engineering from University of Texas.
- 13 Q. Do you have any specialty in that degree?
- 14 A. In my Masters degree my specialties were heat transfer,
- 15 flue mechanics and environmental engineering.
- 16 Q. Did you work for the TVA immediately after receiving
- your degrees?
- 18 A. Yes, I did.
- 19 Q. And what did you do when you first came to TVA?
- 20 A. Initially, I worked for the air quality branch in
- 21 Muscle Shoals. I was there from 1971 to 1979. I was the
- 22 environmental engineer.
- Of course this was shortly after the Clean Air Act
- 24 Amendments of 1970. So I was involved in working with the
- 25 states as they developed their initial regulations, we

- 1 prepared permits, permit applications for the facilities.
- 2 Worked with them to ensure they knew what the requirements
- 3 were, so they would meet the new requirements of the new
- 4 Clean Air Act Program.
- 5 Q. And what were those new requirements, just in a general
- 6 sense, in the 1970 amendments?
- 7 A. The 1970 amendments established standards for our
- 8 plants. The two pollutants that it addressed, really were
- 9 SO2 and particulates.
- 10 Q. And you say you were helping the states then had to do
- 11 something in the wake of 1970 amendments?
- 12 A. Yeah. The 1970 amendments required EPA to establish
- 13 the NAAQS, The National Ambient Air Quality Standards.
- 14 These are the standards that specify ground level of
- 15 pollution and what had to be met to ensure that the data,
- 16 the marginal safety, that there were no health or other
- 17 adverse effects.
- 18 Then it was up to the states to develop their
- 19 regulations and their, what we call, State Implementation
- 20 Plan, SIPS, that they had to submit to EPA to prove that
- 21 they had a program that would be adequate to meet these
- 22 ambient standards.
- 23 Shortly after I came to work at the TVA in 1971, the
- 24 states really were in the middle of this program to figure
- out how to meet the ambient standards that had been recently

- 1 approved and adopted by the EPA.
- 2 O. You said you were in this position in 1979. What
- 3 happened in 1979?
- 4 A. In 1979, as the environmental requirements became more
- 5 and more complex, what was then the Office of Fossil and
- 6 Hydro Power, established their own internal environmental
- 7 group. And I became the manager of that, and that position
- 8 was in Chattanooga.
- 9 Q. What did that job entail?
- 10 A. Really it was similar type work. Again, we were
- 11 working with the plants. We developed our first
- 12 comprehensive set of procedures, so that the plants would
- 13 know on a day-to-day basis what was required, specified
- 14 their limits, how they monitored, what kind of reporting was
- 15 required. All those type of things. We also worked with
- 16 permitting, training plant people, helping them --
- 17 essentially whatever help they needed ensuring that they did
- 18 that.
- 19 At that time there were no -- there was not an
- 20 environmental staff at each of the plants. They came about
- 21 10 years later. So we did a lot more of the day-to-day work
- 22 with the plants.
- 23 Ten years later when the plants developed their own
- 24 internal staffs, then the day-to-day part of that job
- 25 actually moved to different facilities.

- 1 Q. Were pollution control systems being developed at this
- 2 time as well?
- 3 A. Yes, they were. We already had some pollution control
- 4 equipment. Some of it by that time was at the point that it
- 5 needed to be upgraded and replaced. And we were also
- 6 installing new pollution equipment, doing a lot of research
- 7 on control technologies.
- 8 Q. How long were you in that position?
- 9 A. I was in that position from 1979 to 1988.
- 10 Q. Then what did you do in 1988?
- 11 A. In 1988, for about four years, I really got away from
- 12 air pollution control, and started working in the water
- 13 area. I was the manager of the water group for our
- 14 environmental compliance section. Essentially doing similar
- 15 type work what I had been doing, except really concentrating
- 16 just in water pollution control area.
- 17 Q. At some point did you move back into the air pollution
- 18 control part of the system?
- 19 A. Yes. In 1992, I really -- since I really had been
- 20 involved in air from the very beginning of the program from
- 21 the 1970 amendments, I really wanted to get back to air, so
- in 1982 I moved back and became the Senior Air Regulatory
- 23 Specialist and devoted full time to that.
- 24 Q. What did you do as a senior air regulatory specialist?
- 25 A. Again, it was similar type work. Working with the Laura Andersen, RMR 704-350-7493

- 1 states on regulation. Working with the plants to ensure
- 2 they knew what their requirements were. Providing whatever
- 3 technical support was needed so the plants stayed in
- 4 compliance.
- 5 Q. And from there you moved into your current position?
- 6 A. The next position was the manager of permitted
- 7 programs. From there I was a manager of a group of about
- 8 seven people. Essentially we had similar responsibility,
- 9 but not only for air, but also water pollution and hazardous
- 10 waste. I was in that position until 1995.
- 11 O. 1995 or --
- 12 A. 2005. Okay. Thank you.
- 13 Q. Then in 2005 you moved into your current position?
- 14 A. That's correct.
- 15 Q. And I think you said the number of staff you managed.
- 16 But how many staff do you have in your current position?
- 17 A. I have 23 people administratively report to me. We
- 18 have about a similar number of people in other organizations
- 19 in the TVA that also provide support for us, plus some
- 20 outside contractors.
- 21 Q. What's the budget for your department?
- 22 A. A little over \$6 million a year.
- 23 Q. Have you written on the subject of pollution control
- 24 compliance?
- 25 A. Yes. I've written several articles and made several Laura Andersen, RMR 704-350-7493

- 1 presentations.
- In 1994 I made a couple of presentations on Title 5
- 3 program. Title 5 was a new permitting program that EPA was
- 4 in the process of developing when the states were developing
- 5 their regulations. It was a fairly significant change to
- 6 the regulatory approach to permitting.
- 7 Previously, some states did not have comprehensive
- 8 permits. So it did require comprehensive permits.
- 9 One of the big things there -- of course there are a
- 10 lot of different regulatory requirements. What the Title 5
- 11 program required, was that they all be put together in one
- 12 document. So you go to your Title 5 permit, and you could
- 13 see everything that the facility was required to meet.
- 14 Another thing that was a very important change with
- 15 Title 5, specified how compliance would be determined.
- 16 Previously some of the regulations specified how you
- 17 monitor and determine compliance. With Title 5 that
- 18 changed. As part of the permit, that was clearly specified.
- 19 The other major thing that the Title 5 permit did is,
- 20 it really shifted the burden from compliance, demonstration
- 21 a lot from the regulator to the source.
- 22 Previously, really, the regulators went in, and if they
- 23 saw problems, they would identify noncompliance.
- 24 With Title 5, the sources each year have to submit a
- 25 compliance certification to the regulators.

- 1 So we have to go through each of our permits. And for
- 2 each one of those conditions, we have to say whether we met
- 3 that condition or not. And of course if not, what we would
- 4 do about it. So that was the other major thing.
- 5 So anyway, I presented several -- made several
- 6 presentations. One was to the Southern Section of the Air
- 7 and Waste Management Association in 1994.
- 8 And in that presentation really we were kind of looking
- 9 ahead primarily to these monitoring requirements. This was
- 10 a new thing, and there was a lot of uncertainty in terms of
- 11 what really would be required for sources. So the paper
- 12 addressed that.
- 13 Q. Were there other topics that you've written on or
- 14 presented on?
- 15 A. In the 1970s I presented one paper, really comparing
- 16 with the different regulations in the nine southeastern
- 17 states.
- 18 Earlier in seventies talked about TVA's ambient
- 19 monitoring. TVA did a lot of monitoring, early on of
- 20 requirements. We had to do a lot of data on that. So I
- 21 presented a paper on that.
- Q. What regulations govern the emissions from TVA's 11
- 23 coal-fired power plants?
- 24 A. There's really -- it's really a tiered approach. There
- 25 are quite a few different regulations. It all starts from

- 1 the Clean Air Act and its various amendments. Then EPA
- 2 develops regulations to implement what's required from the
- 3 Clean Air Act.
- 4 And from there, the states develop even more detailed
- 5 regulations.
- 6 Q. And these are all designed to comply with the Ambient
- 7 Air Quality Standards?
- 8 A. That's the basic objective of all of the regulations.
- 9 Some of them, such as the State Emission Limitation of
- 10 Regulations, they are specifically designed on a
- 11 plant-by-plant basis for what is necessary to meet the
- 12 ambient standards.
- In addition to that, there are broader programs that
- 14 apply across the board to a number of sources, many states.
- 15 The first one of those was the Acid Rain Program that came
- 16 out of the Clean Air Act Amendments of 1990.
- 17 After that there were other programs that -- similar
- 18 broad programs such as the NOx SIP Call which addressed
- 19 ozone, or NOx emissions during the ozone season. That was
- 20 in late 1990s.
- 21 These programs, I think EPA recognized were very
- 22 effective. It's a very tedious time-consuming process for
- 23 the states to actually look at an ambient standard and
- 24 what's required to be emitted from each plant to ensure
- 25 attainment.

- 1 So really to simplify that program, there really wasn't
- 2 more of this approach of broad reductions across the board.
- 3 Which certainly have played a major role in getting us to
- 4 attaintment with the ambient standards.
- 5 Then on a case-by-case basis, the state would provide
- 6 and essentially tweak the standards to achieve the ultimate
- 7 goal.
- 8 Q. What did Title 4, known as the Acid Rain Program,
- 9 require?
- 10 A. It required reductions for two pollutants. It required
- 11 reductions for SO2, which is a cap and trade program.
- 12 It also established reductions for NOx. Those were
- 13 specific emission limits, in terms of rates. Pounds of NOx
- 14 emitted per million BTU of heat input.
- 15 And there was no trading program that has to be met by
- 16 the company, either each individual source, or if they want
- 17 to they can have an averaging plan across the various units.
- 18 Q. And do you know how TVA chose to meet Title 4's
- 19 requirements?
- 20 A. With a cap and trade programs, utilities really have
- 21 two options or a combination. They can either self-comply.
- 22 They can reduce their emissions to meet the cap. Or they
- 23 can purchase allowances from other utilities.
- 24 TVA took the approach that we wanted to self-comply.
- 25 We wanted to take reductions on our own system.

- So we developed plans to implement controls, scrubbers,
- 2 and also reduce the sulfur content of our coal at some of
- 3 our plants so that we would comply entirely within the
- 4 system.
- 5 Q. And how about the NOx SIP Call, can you just explain
- 6 what that required?
- 7 A. The NOx SIP Call really is again is a cap and trade
- 8 program, similar to what we have for SO2. It started in
- 9 2004.
- 10 It addresses NOx emissions during the ozone season, May
- 11 through September. Of course the reason that it is only for
- 12 five months is, ozone is formed from NOx emissions, other
- 13 emissions in the atmosphere and sunlight.
- So it's really an issue that mainly is a problem during
- 15 the warm weather during the summer. That's why the program
- 16 is restricted to 5-year period -- 5-month period.
- 17 Q. And what did TVA do in response to the NOx SIP Call?
- 18 A. We did several things. First of all, unlike a lot of
- 19 utilities, we did ultimately support the NOx SIP Call. We
- 20 felt like it was an important program. It was needed to
- 21 achieve required reductions.
- Early on, even before the NOx SIP Call was finalized,
- 23 we publicly announced our plans for installing control
- 24 equipment to meet the requirements, that ultimately were
- 25 required by the NOx SIP Call.

- 1 O. What is PM 2.5?
- 2 A. PM 2.5 is a fine particulate. Initially it is an
- 3 ambient standard for PM 2.5.
- 4 The initial particulate standards were for larger
- 5 particles. Over the years it became clear that the ones of
- 6 the most concern were the small particles. They're
- 7 generally not emitted directly from the emission sources.
- 8 They're primarily the result of what is formed after
- 9 emission, such as SO2 leave the power plant and react in
- 10 atmosphere, and then form these fine particulates.
- 11 Q. Has the PM 2.5 standard recently been lowered?
- 12 A. Yes, it has.
- 13 Q. From what to what?
- 14 A. There's both an annual and a 24-hour standard that has
- 15 been lowered. I don't recall the exact number.
- 16 Q. And how about 8-hour ozone, is that another air quality
- 17 standard?
- 18 A. That's another standard. It has recently been lowered.
- 19 Again, like PM 2.5, it's really a secondary pollutant that's
- 20 formed as a result, as I said earlier, primarily from NOx,
- 21 other pollutants and sunlight.
- 22 Q. Are there other regulations under the Clean Air Act,
- other than the ones we mentioned?
- 24 A. Yes. The other major one that utilities are impacted
- 25 by are regional haze visibility. There's really two

- 1 different parts to that.
- One is the BART requirements. B-A-R-T, Best Available
- 3 Retrofit Technology.
- 4 And these requirements potentially apply to sources of
- 5 events between 1962 and 1977. For TVA that really includes
- 6 all of our largest units.
- 7 These are required to be looked at on a case-by-case
- 8 basis to determine what controls are required.
- 9 In addition to those units, specific evaluations of
- 10 their regional haze regulations, EPA has evaluated that.
- 11 They determined that the ultimate goal is to get to natural
- 12 background by the year 2064.
- And this is done in 10-year increments. So the first
- 14 step of that has to be achieved by 2018.
- 15 Then subsequently every 10 years, the program would be
- 16 reviewed again to see what additional requirements would be
- 17 needed.
- 18 Q. And were CAIR and CAMR also regulations under the Clean
- 19 Air Act?
- 20 A. Yes. CAIR and CAMR were both adopted under 2005.
- 21 CAIR, Clean Air Interstate Rule addresses requirements
- 22 for NOx.
- Clean air Mercury Rules addresses rules for mercury.
- 24 These were both cap and trade programs.
- 25 Q. Does the fact that CAIR and CAMR have both been

- 1 vacated, change what you know to be TVA's compliance plan?
- 2 A. No. As Mr. Myers indicated, TVA is still proceeding
- 3 with the plans.
- 4 The controls that we had planned even before CAMR, the
- 5 scrubbers and the SCRs in combination, would achieve the
- 6 mercury reductions, at least for the initial part of CAMR.
- As far as CAIR, there's a lot of regulatory
- 8 requirements that essentially get us to the same place.
- 9 Really to me in looking at CAIR, is kind of -- it's
- 10 more of a top down, as opposed to a bottom up program with
- 11 regulations.
- 12 Programs like Regional Haze and Fine Particulate and
- 13 the 8-hour Ozone Standards, the states have to go through a
- 14 lot of work, a lot of demonstrations, modeling, to show --
- 15 to decide what's going to be required for each individual
- 16 source.
- 17 They have to propose regulations. Those are then
- 18 submitted for public comment. They go through comment
- 19 period, change the regulation. It's a fairly extensive
- 20 program.
- 21 CAIR really simplified this greatly by just
- 22 establishing across the board reductions at high level that
- everyone has to meet.
- 24 Essentially without CAIR, we get to same place, it just
- 25 requires a lot more work for the regulators and everyone

- 1 else.
- 2 Q. The regulators in the states, that what you're saying?
- 3 A. Yes. That's correct. Yes.
- 4 Q. Mr. Park, each of TVA's coal-fired plants operates
- 5 under a permit; is that correct?
- 6 A. That is correct.
- 7 O. What is that called?
- 8 A. It's called the Title 5 Permit. Title 5 referring to
- 9 section of Clear Air Act that specifies this permit program.
- MS. GILLEN: Okay. Your Honor, here's where we
- 11 get to the part where we mentioned in our opening statement
- 12 about those two thick notebooks with all of our permits.
- 13 Q. Mr. Park, if you could please turn to what's been
- 14 marked as Defendant's Exhibit 184. I think it probably
- 15 starts in Book Number 9.
- 16 A. Okay. I have it.
- 17 Q. Do you recognize Defendant's Exhibit 184?
- 18 A. Yes. This is the Title 5 Permit for our Allen plant
- 19 near Memphis, Tennessee.
- 20 Q. And that appears to be a true and accurate copy of the
- 21 permit?
- 22 A. Yes, it does.
- 23 Q. Okay. If you could turn to the next exhibit,
- 24 Defendant's Exhibit 185. What is Defendant's Exhibit 185?
- 25 A. 185 is the Title 5 Permit for our Bull Run fossil

- 1 plant.
- 2 Q. And does that appear to be a true and accurate copy of
- 3 the Bull Run permit?
- 4 A. Yes, it does.
- 5 Q. And if we could turn to Defendant's Exhibit 186.
- 6 A. 186 is the Title 5 Permit for our Colbert fossil plant.
- 7 Q. And does that appear to be a true and accurate copy of
- 8 the Colbert permit?
- 9 A. Yes.
- 10 Q. If you could turn to Defendant's Exhibit 187. What is
- 11 Defendant's Exhibit 187?
- 12 A. This is the Title 5 Permit for our Cumberland fossil
- 13 plant.
- 14 Q. Does that appear to be a true and accurate copy of the
- 15 Cumberland permit?
- 16 A. Yes, it does.
- 17 Q. And Defendant's Exhibit 188?
- 18 A. 188 is a copy of the Title 5 Permit for our Gallatin
- 19 fossil plant.
- 20 Q. Does that appear to be a true and accurate copy of the
- 21 Gallatin permit?
- 22 A. Yes, it does.
- 23 Q. If you could turn to Defendant's Exhibit 189 and
- 24 identify that for me, please?
- 25 A. That's Title 5 Permit for our Kingston fossil plant.

- 1 Q. And does that appear to be a true and accurate copy of
- 2 the Kingston fossil permit?
- 3 A. Yes, it does.
- 4 Q. And if you could turn to Defendant's Exhibit 190.
- 5 A. 190 is copy of the Title 5 Permit for our John Sevier
- 6 fossil plant.
- 7 Q. Does that appear to be a true and accurate copy of the
- 8 John Sevier permit?
- 9 A. Yes, it does.
- 10 Q. Almost there. Turn to Defendant's Exhibit 191.
- 11 A. 191 is the Title 5 Permit for our Johnsonville permit.
- 12 Q. Does that appear to be true and accurate copy of the
- 13 Johnsonville permit?
- 14 A. Yes, it does.
- 15 Q. If you could turn to Defendant's 192, Defendant's
- 16 Exhibit 192.
- 17 A. That is the Title 5 Permit for our Paradise fossil
- 18 plant.
- 19 Q. And does that appear to be a true and accurate copy of
- 20 the Paradise permit?
- 21 A. Yes, it does.
- 22 O. And Defendant's Exhibit 193.
- 23 A. Is the Title 5 Permit for our Shawnee fossil plant.
- 24 Q. And does that appear to be a true and accurate copy of
- 25 the Shawnee permit?

- 1 A. Yes, it does.
- 2 Q. And finally, if you could turn to what's been marked as
- 3 Defendant's Exhibit 194.
- 4 A. 194 is a copy of the Title 5 Permit for our Widows
- 5 Creek permit.
- 6 Q. Does that appear to be a true and accurate copy of the
- 7 Widows Creek plant?
- 8 A. Yes, it does.
- 9 Q. Thank you.
- 10 Mr. Park, are all these permits that we just went
- 11 through the same?
- 12 A. They all accomplish the same basic thing, as I said.
- 13 They're really --
- 14 Q. I'm sorry. I'm going to interrupt your answer just to
- 15 get a piece of business out of the way.
- 16 Defendant moves the admission of Defendant's Exhibit
- 17 184, 185, 186, 187, 188, 189, 190, 191, 192, 193, and 194
- 18 into evidence?
- 19 THE COURT: Let those did he admitted.
- 20 (Defendant's Exhibit Number 184, 185, 186, 187, 188, 189,
- 21 190, 191, 192, 193, and 194 having been marked, were
- 22 received in evidence.)
- 23 Q. (Ms. Gillen) I'm sorry to interrupt you Mr. Park. Let
- 24 me repeat the question.
- 25 Are all those permits the same?

- 1 A. All the permits accomplish the same basic thing. As I
- 2 earlier described what Title 5 program does is, in that
- 3 sense they all do that. They specify emission limitations,
- 4 they specify monitoring requirements, that sort of thing.
- 5 But in terms of the specific limits for each plant,
- 6 they are all unique.
- 7 Q. Let's talk about the specific -- let's just take one
- 8 for an example. Why don't we look at what I believe is
- 9 Defendant's Exhibit now admitted into evidence as 187,
- 10 Cumberland plant?
- 11 A. Okay.
- 12 Q. Would you just walk us through the permit in a general
- 13 way, just to give us an idea of what's contained in such a
- 14 permit?
- 15 A. Okay. The permit starts off with the title page. And
- on this title page of course it indicates when it's issued,
- 17 when it expires. Title 5 Permits are good for a 5-year
- 18 period. It also identifies the specific sources at the
- 19 plant.
- Of course like all our other fossil plants, the main
- 21 source of our coal-fired boilers here at Cumberland, we have
- 22 two coal-fired boilers.
- In addition to that we have smaller sources, such as
- 24 auxillary boilers, coal handling, limestone handling,
- associated with our scrubbers, those type of things.

1 It identifies all the sources of -- and then of course

- 2 one of the most important parts of the title page, it has
- 3 the signature by the technical secretary of the Tennessee
- 4 Air Pollution Control Division. And he is the person that
- 5 is authorized to issue this permit.
- 6 It's divided into five different sections. The first
- 7 section gives general permit conditions. It talks about
- 8 things like the fact that as emission source we have to pay
- 9 annual fees. It talks about what can be done to open up a
- 10 permit, to change a permit.
- MR. BERNSTEIN: We would ask that the witness
- 12 identify what page he's looking at.
- 13 THE WITNESS: I'm on page I, little I. The Table
- 14 of Contents.
- 15 It specifies other general things like the fact
- 16 that the air pollution control personnel have the right to
- 17 come to the plant to do inspections, to view records, those
- 18 sort of things.
- 19 Section B then gives general conditions for
- 20 monitoring, reporting and enforcement. It talks about the
- 21 various types of reports that we have to submit, the general
- 22 record keeping requirements.
- On page double I, gets into more detail on permit
- 24 changes.
- 25 Section C, Section D, is the generally applicable

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- 1 requirements that apply across the board.
- 2 Then Section E is really getting into the meat of
- 3 the permit. This is the -- Table of Contents is triple I.
- 4 If we go to the actual permit itself, it starts on page 15.
- 5 On 15 specifies in detail exactly how we go about
- 6 paying our emission fees, there's several different options
- 7 we have. This specifies that.
- Page 17 talks about our reporting requirements.
- 9 We really have three different basic types. Ongoing
- 10 reporting is identified on 17.
- We have our quarterly reports. Which are really
- 12 the data from our continuous emission monitors that we have
- on our stacks that report SO2 for each period.
- 14 We then have semi-annual reports.
- 15 And finally we have our annual compliance
- 16 certification on page 18. Which is what I was talking about
- 17 earlier. Where at the end of each year, we have to -- for
- 18 each of these conditions in this entire permit, we have to
- 19 certify to Tennessee how we determined whether we were in
- 20 compliance, and whether we were in compliance. So that's a
- 21 very important part.
- Page 19 then really gets into the specific
- emission standards on a source-by-source basis.
- 24 The first one starting on page 19 is for the two
- 25 coal-fired boilers. There's some general language that

- 1 talks description about how large the source is. What kind
- of fuels are permitted to burn. Specifies our emission
- 3 standards. We have our emission standards for particulate.
- 4 Then after that we have our standard for SO2.
- 5 Of course, along with that it specifies our
- 6 compliance method. How we demonstrate that we are in fact
- 7 in compliance with those terms.
- I won't go through every page, but we have similar
- 9 type of things for all the other sources, for our auxillary
- 10 boilers, for our coal handling, limestone. Each of the
- 11 emission points spells out in detail what is our emission
- 12 standard. How we determine we are in compliance.
- Then there's a number of attachments. The actual
- 14 permit goes through page 31. After that there's a number of
- 15 attachments. And A lot of these are things that come
- 16 straight out of our permit application, supporting
- 17 information. How we calculate what our emissions are.
- 18 The first attachment is about three pages long.
- 19 The second one is about four or five pages. And then you
- 20 get to Attachment 3, which is one of the more important
- 21 attachments, because this is the copy of the Acid Rain
- 22 Permit for Cumberland.
- So the State has incorporated in here our Acid
- 24 Rain Permit, which of course, specifies our requirements
- 25 both with respect to SO2 and NOx.

1 After that there there's a number of pages, like I

- 2 said, providing more detail of the emission calculations.
- 3 Then later on there's a section on applicable regulations.
- 4 One of the things that we had to do in our permit
- 5 application, and one of the things the State has to review
- 6 before they issue a permit is, we have to look at all the
- 7 regulations that potentially could apply to Cumberland
- 8 fossil plant.
- 9 So there's about half inch thick part of this
- 10 permit goes through that in detail, condition-by-condition,
- 11 whether it applies, if it does apply, why it does apply.
- 12 And finally towards the end of the permit there's
- 13 Attachment 9. I'm sorry, these are not numbered
- 14 sequentially so it's a little bit hard to find. Getting
- 15 close to the end.
- 16 This is the NOx budget permit for Cumberland.
- 17 This is the permit that specifies the requirements under NOx
- 18 SIP Call.
- And then at the very end is what's called Addendum to
- 20 Cumberland Permit. That's about six or seven pages from the
- 21 end of this section.
- 22 And this is the permit that was issued later for BART
- 23 requirements, as I talked about earlier. Under the Regional
- 24 Haze Requirements we have to look at on a case-by-case
- 25 basis. And propose what are the requirements for BART, work

- 1 with the regulators to finalize that. And this is permit
- 2 that establishes that.
- 3 The basic SO2 standard for Cumberland is 5 pounds of
- 4 SO2 per million BTU input.
- 5 In order to meet the Regional Haze Requirements,
- 6 Tennessee looked at that and determined that we needed a
- 7 more stringent requirement.
- 8 And they accomplished that through BART permit where
- 9 they specified a standard of a tenth of that, .5 pounds per
- 10 million on a 30-day average.
- 11 So that's what's in the Title 5 Permit.
- 12 Q. So Cumberland is subjected to two SO2 limits, is that
- 13 correct, or is the second one in place of the first?
- 14 A. No. We're really still subject to two. The first
- 15 5 pound per million BTU, 24-hour standard, that was from the
- 16 original state implementation plan that was needed to meet
- 17 the Ambient Air Quality Standards for SO2.
- 18 Q. Does Cumberland emit that rate?
- 19 A. No. Cumberland, as Mr. Meyers indicated emits much,
- 20 much lower than that. We have a scrubber. Our emission
- 21 rate is down around .2 pounds per million.
- 22 But that standard -- we still have to have that in
- 23 place just to ensure that the ambient standards are met and
- 24 we're well prepared.
- In addition to that we have the BART standard at .5

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- 1 pounds per million BTU.
- 2 Q. Thank you, Mr. Park.
- 3 Moving away from the permits now.
- 4 Would you describe how TVA's compliance program is
- 5 organized?
- 6 A. It really, the program -- we have various levels of our
- 7 program. Starting at the plant level, one thing I like to
- 8 say is, our program is -- it's just like our safety program.
- 9 Everybody at the facility has a part of the program.
- They either can make the program work, or make the
- 11 program not work.
- So we really stress the importance of everyone at the
- 13 facility being involved in the program, knowing what's
- 14 important, doing their job every day correctly so that we
- 15 stay in compliance.
- We have a small staff of several people. At each of
- 17 the plants that handle requirement compliance, it's a full
- 18 time job for these people. They handle all of the
- 19 day-to-day issues. They handle the reporting, data
- 20 collection. They work with all the other people at the
- 21 plant on training, to be sure everyone knows what needs to
- 22 be done those sort of things.
- 23 And then the next level up really is my staff.
- The environmental requirements are so complicated, that
- 25 it's really not -- I don't think there's anyone really can

1 fully understand the details of all the regulations. So we

- 2 have people that really specialize in each of the areas.
- For instance, of the 23 people that work for me, three
- 4 of them concentrate on air pollution control requirements.
- 5 We have three people that concentrate on water pollution
- 6 control, so forth.
- 7 Even within those three people for air, those three
- 8 have different areas that they concentrate on.
- 9 So we have really the super experts in TVA on all the
- 10 environmental requirements are working for me.
- 11 So if they're particularly complicated issues that are
- 12 involved at the plants, we can help them out. We really
- 13 look at bigger picture things. We look at system-wide
- 14 issues. We establish goals and targets for them, so they
- 15 can perform as good as possible, those type of things.
- 16 Then we also, even above that we have the other layer,
- 17 the TVA corporate layer. This is the group that Mr. Meyers
- 18 works for. And they're involved with the TVA-wide on all
- 19 environment requirements.
- In addition to the types of things that he talked about
- 21 in his testimony, they also have an audit staff. They come
- 22 to our facilities periodically, both announced and on an
- 23 unannounced basis to do inspections, and do a detailed audit
- 24 to ensure that we are in compliance. If they identify
- 25 anything wrong, they write up a report and we take

- 1 corrective action.
- 2 O. Mr. Park, what is a Notice of Violation, N-O-V?
- 3 A. A Notice of Violation is issued by a regulator. That's
- 4 when they suspect that there's a possibility that there has
- 5 been a deviation with the standard.
- 6 So essentially it's their written documentation to
- 7 notify us that -- of an alleged violation.
- 8 So then what happens once we get an N-O-V is first
- 9 thing, obviously we look at figure out what's going on, what
- 10 they accused us of doing.
- We get the facts together. We find out if in fact
- 12 there's a real problem. If there's not a real problem,
- 13 we'll talk to the regulator. We have a very open working
- 14 relationship with the State. We don't try to hide anything.
- 15 So we go talk to them about it.
- 16 If we all agree that yeah, there was a problem, then of
- 17 course we have been trying to figure out what we need to do
- 18 to fix it. Obviously we don't want these problems to
- 19 continue.
- 20 So we identify the corrective action. Work with the
- 21 State to be sure they are satisfied that we are planning to
- 22 take the appropriate corrective action.
- 23 Sometimes that can be done fairly simply and it's over
- 24 at that point. Sometimes they could issue a penalty, or we
- 25 enter into a more formal agreement with them to resolve the

- 1 issues.
- 2 Q. Does TVA achieve perfect compliance with all it's
- 3 regulatory regulations for coal-fired power plants?
- 4 A. No. Like any other emission source, we have a program
- 5 in place. We have the equipment that's designed and
- 6 maintained to meet the required standards.
- We have procedures in place to ensure that we operate
- 8 properly. And we have trained personnel to be sure they do
- 9 the right thing.
- 10 However, everybody makes mistakes. Occasionally a
- 11 person will make a mistake. No equipment is perfect,
- 12 occasionally it will break down.
- Occasionally something goes wrong and there can be a
- 14 condition that's not consistent with the required standard.
- 15 Q. What's TVA's reaction when that happens?
- 16 A. Our reaction is, of course we work with the regulator.
- 17 We let them know what happened. We immediately try -- we
- immediately figure out what happened, what the root cause of
- 19 the problem was.
- And we put something in place, either modifications to
- 21 the equipment, or changes in procedure, or better training,
- or whatever is needed, so that we can keep that from
- 23 happening in the future.
- 24 Q. Were you involved in the TVA response to EPA's
- 25 allegations that some TVA plants violated the New Source

- 1 Review Part of the Clear Air Act?
- 2 A. Yes, I was.
- 3 Q. As a TVA person --
- 4 THE COURT: I think we will take a break.
- 5 MS. GILLEN: I have about three more questions,
- 6 Your Honor, and then we can pass the witness.
- 7 THE COURT: Oh okay. Let's finish.
- 8 MS. GILLEN: Okay.
- 9 THE COURT: Go right.
- 10 Q. (Ms. Gillen) As the TVA person in charge of compliance
- 11 with air quality laws, what is your understanding of
- 12 those -- what is your understanding of whether TVA has
- 13 violated New Source Review?
- 14 A. There have been a number of different lawsuits. And in
- 15 TVA's case, there has not been any final legal determination
- 16 that TVA violated any of the New Source Review requirements.
- 17 Q. Does TVA comply with its NOx emission limits?
- 18 A. Yes. We have NOx emission limits under the Acid Rain
- 19 Program. We also have a few plant specific NOx emission
- 20 limits for other reasons. And we comply with all of those.
- 21 Q. Does TVA comply with its SO2 emission limits?
- 22 A. Yes. We comply with the SO2 limits under the Acid Rain
- 23 Program.
- 24 I guess one aspect of both the Acid Rain Program and
- 25 the SIP Call, EPA established it with very punitive

- 1 penalties for not complying.
- 2 So we have a very strong motivation to comply, you
- 3 almost have to comply. We will do whatever is required.
- 4 We've never -- we've always met requirements both SIP
- 5 Call for NOx and for SO2.
- We did -- on SO2, the last time, as far as the State
- 7 emission limit we exceeded an SO2 standard, was in the early
- 8 1990s.
- 9 Q. That would be the SO2 permit limits?
- 10 A. That's the SO2 permit limits, yes. It was exceeded at
- one of our plants, I believe around 1992.
- When that occurred, we put additional things in place
- 13 to ensure that that would not occur again.
- Obviously we were very successful, because that's the
- 15 last time we've had any exceedances of our State permit
- 16 limits of SO2.
- 17 Q. Since 1992?
- 18 A. Since 1992.
- MS. GILLEN: Thank you, Mr. Park.
- No further questions, Your Honor.
- 21 THE COURT: Mr. Park, we're going to take our noon
- 22 break. And we will ask you to be back with us at 2:15.
- THE WITNESS: Thank you.
- 24 (A lunch recess was taken in the proceedings.)
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1	UNITED STATES DISTRICT COURT
2	WESTERN DISTRICT OF NORTH CAROLINA
3	CERTIFICATE OF REPORTER
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5	
6	I, Laura Andersen, Official Court Reporter,
7	certify that the foregoing transcript is a true and correct
8	transcript of the proceedings taken and transcribed by me.
9	
10	Dated this the 24th day of July, 2008.
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12	
13	s/Laura Andersen
14	Laura Andersen, RMR
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